

**LOCAL AGENCY FORMATION COMMISSION OF  
ORANGE COUNTY**

**REGULAR MEETING AGENDA**

**Wednesday, November 12, 2025  
8:15 a.m.**

**County Administrative North (CAN)  
First Floor Multipurpose Room 101**

**400 W. Civic Center Drive, Santa Ana, CA 92701**

**Members of the public may access the audio/video live-streamed meeting at**

**<https://youtube.com/live/p49wpaNxyH4?feature=share>**

***Any member of the public may request to speak on any agenda item at the time the  
Commission is considering the item.***

**1. CALL THE MEETING TO ORDER**

**2. PLEDGE OF ALLEGIANCE**

**3. ROLL CALL**

**4. ANNOUNCEMENT OF SUPPLEMENTAL COMMUNICATION**

**(Communications received after agenda distribution for agenda items.)**

**5. PUBLIC COMMENT**

This is an opportunity for members of the public to address the Commission on items not on the agenda, provided that the subject matter is within the jurisdiction of the Commission and that no action may be taken by the Commission on off-agenda items unless authorized by law.

**6. CONSENT CALENDAR**

**a.) October 8, 2025 – Regular Commission Meeting Minutes**

The Commission will consider approval of the October 8, 2025 meeting minutes.

**7. PUBLIC HEARING**

No public hearing items scheduled.

## **8. COMMISSION DISCUSSION AND ACTION**

### **a.) Fiscal Year 2024-25 OC LAFCO Audited Financial Statements**

The Commission will receive a presentation from the independent auditor, Davis Farr LLP, on the agency's audited financial statements for Fiscal Year 2024-25.

### **b.) OC LAFCO Post-Municipal Service Review (MSR) Survey**

The Commission will receive a report on the Post-MSR Survey feedback from agencies that have recently participated in the MSR process during 2025.

### **c.) 2026 Meeting and Events Calendar**

The Commission will consider adoption of the meeting and events calendar for 2026.

### **d.) Update on Southern Alliance of California Local Agency Formation Commissions**

The Commission will receive an update on the current activities of the Alliance of Local Agency Formation Commissions.

### **e.) Cancellation of December 2025 Regular Meeting**

The Commission will consider canceling the December 10, 2025, Regular Meeting due to a lack of business items requiring Commission action.

## **9. COMMISSIONER COMMENTS**

This is an opportunity for Commissioners to comment on issues not listed on the agenda, provided that the subject matter is within the jurisdiction of the Commission. No discussion or action may occur or be taken except to place the item on a future agenda if approved by the Commission majority.

## **10. EXECUTIVE OFFICER'S REPORT**

Executive Officer's announcement of upcoming events and brief report on activities of the Interim Executive Officer since the last meeting.

## **11. INFORMATIONAL ITEMS & ANNOUNCEMENTS**

No informational items and announcements.

## **12. ADJOURNMENT OF REGULAR COMMISSION MEETING**

The next Regular Commission Meeting will be held on Wednesday, January 14, 2026 at 8:15 a.m. at the County Administrative North (CAN), First Floor Multipurpose Room 101, 400 W. Civic Center Drive, Santa Ana, CA 92701.

#### **PUBLIC PARTICIPATION:**

The Local Agency Formation Commission of Orange County welcomes your participation. The public may share general comments or comments on agenda items through the following options:

- 1) **In-person** comments may be provided during the general comment period on off-agenda items and during the hearing of a specific agenda item. In accordance with the OC LAFCO guidelines, each speaker's comments may not exceed three (3) minutes for the respective item. If you have documents for the Commission, please bring 15 copies and submit to the Commission Clerk for distribution.
- 2) **Audio/Video Live Streaming:** The public may view and listen to the meeting live on YouTube using the link provided on the website homepage ([www.oclafco.org](http://www.oclafco.org)). However, LAFCO cannot guarantee that the public's access will be uninterrupted, and technical difficulties may occur from time to time. The meeting will continue despite technical difficulties for participants using audio/video live streaming unless otherwise prohibited by State open meeting laws.
- 3) **Written** general comments or comments on specific agenda items may be submitted by email to the Commission Clerk at [ccarter-benjamin@oclafco.org](mailto:ccarter-benjamin@oclafco.org). Comments received no less than twenty-four (24) hours prior to the regular meeting will be distributed to the Commission and included in the record.

Pursuant to Government Code Section 54957.5, public records that relate to open session agenda items that are distributed to a majority of the Commission less than seventy-two (72) hours prior to the meeting will be made available to the public on the OC LAFCO website at [www.oclafco.org](http://www.oclafco.org).

"Pursuant to State law, a participant in an OC LAFCO proceeding who has a financial interest in a decision and who has made a campaign contribution of more than \$250 to any commissioner in the past year may be required to disclose the contribution. If you are affected, please notify the Commission's staff before the hearing in order to determine whether disclosure is warranted."

#### **AMERICANS WITH DISABILITIES ACT (ADA)**

All regular meeting agendas and associated reports are available at [www.oclafco.org](http://www.oclafco.org). Any person with a disability under the Americans with Disabilities Act (ADA) may receive a copy of the agenda or associated reports upon request. Any person with a disability covered under the ADA may also request a disability-related modification or accommodation, including auxiliary aids or services, to participate in a public meeting. Requests for copies of meeting documents and accommodations shall be made with OC LAFCO staff at (714) 640-5100 at least three business days prior to the respective meeting.

# 2025 MEETING AND EVENTS CALENDAR

Approved November 14, 2024

2025



| January |    |    |    |    |    |    |
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| April |    |    |    |    |    |    |
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| July |    |    |    |    |    |    |
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| February |    |    |    |    |    |    |
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| May |    |    |    |    |    |    |
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| August |    |    |    |    |    |    |
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| November |    |    |    |    |    |    |
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| March |    |    |    |    |    |    |
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| September |    |    |    |    |    |    |
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| 14        | 15 | 16 | 17 | 18 | 19 | 20 |
| 21        | 22 | 23 | 24 | 25 | 26 | 27 |
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| December |    |    |    |    |    |    |
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| 14       | 15 | 16 | 17 | 18 | 19 | 20 |
| 21       | 22 | 23 | 24 | 25 | 26 | 27 |
| 28       | 29 | 30 | 31 |    |    |    |

- OC LAFCO Regular Meeting (*begins at 8:15 a.m.*)  
**Location:** County Administrative North, First Floor Multipurpose Room 101, 400 W. Civic Center Dr., Santa Ana, CA 92701.
- No Scheduled Regular Meeting.
- Strategic Planning Workshop (9:00 a.m. to 1:00 p.m.)  
**Location:** To be determined.
- Office closure due to legal holidays and flexible work schedule.
- 2025 CALAFCO Annual Conference - October 22 - 24, San Diego, CA.
- August 13, 2025 Regular Meeting Cancelled. (Approved by Commission on July 9, 2025).
- Meeting rescheduled from September 10, 2025 to **Wednesday, September 17, 2025.**

## DRAFT MINUTES

### OC LAFCO REGULAR MEETING

Wednesday, October 8, 2025  
8:15 a.m.

County Administrative North (CAN)  
First Floor Multipurpose Room 101  
400 W. Civic Center Drive, Santa Ana, CA 92701

Members of the public may access the audio/video live-streamed meeting at:  
<https://youtube.com/live/E27Lso2lh7c?feature=share>

#### 1. CALL TO ORDER

**Vice Chair Bucknum** called the meeting of the Local Agency Formation Commission of Orange County (OC LAFCO) to order at 8:17 a.m.

#### 2. PLEDGE OF ALLEGIANCE

**Commissioner Fisler** led the Pledge of Allegiance.

#### 3. ROLL CALL

The following Commissioners were present:

City Members

Wendy Bucknum  
Peggy Huang  
Carol Moore **(Alt.)**

Special District Members

Douglass Davert  
James Fisler  
Kathryn Freshley **(Alt.)**

Public Members

Derek J. McGregor  
Lou Penrose **(Alt.)** (arrived at 8:20 a.m.)

The following staff members and general counsel were present:

- Interim Executive Officer Luis Tapia
- Policy Analyst I Aimee Diaz
- Policy Analyst I Leo Lara
- Commission Clerk Cheryl Carter-Benjamin

- General Counsel Scott Smith

#### **4. ANNOUNCEMENT OF SUPPLEMENTAL COMMUNICATION (Received After Agenda Distribution)**

The Commission Clerk noted that no supplemental communication was received.

#### **5. PUBLIC COMMENT**

**Vice Chair Bucknum** requested public comments on any non-agenda items. The Commission Clerk noted that there were no requests to speak from the public.

**Vice Chair Bucknum** closed the hearing of public comments.

#### **6. CONSENT CALENDAR**

**Vice Chair Bucknum** called for requests to pull the consent calendar item for discussion. There were no requests from Commissioners, and the Commission Clerk noted that there were no requests from the public to speak on the item. **Commissioner McGregor** motioned for approval of the consent calendar, and **Commissioner Davert** seconded the motion.

##### **6a. – September 17, 2025 - Regular Commission Meeting Minutes**

##### **6b. – Legislative Report (October 2025)**

**MOTION:** Approve Consent Calendar. (Derek J. McGregor)  
**SECOND:** Douglass Davert  
**FOR:** Derek J. McGregor, Douglass Davert, James Fisler,  
Peggy Huang, Wendy Bucknum  
**AGAINST:** None  
**ABSTAIN:** None

**MOTION PASSED: 5-0.**

#### **7. PUBLIC HEARING**

**Vice Chair Bucknum** noted that there were no public hearing items scheduled for consideration by the Commission.

#### **8. COMMISSION DISCUSSION AND ACTION**

##### **8a. – Fiscal Year 2025-26 Quarterly Financial Report (First Quarter)**

Interim Executive Officer Luis Tapia presented the staff report and recommended actions for Commission consideration.

**Vice Chair Bucknum** called for Commission discussion and public comments. There was no noted discussion from Commissioners, and the Commission Clerk noted that there were no requests from the public to speak on the item. **Vice Chair Bucknum** called for a motion on the item. **Commissioner Davert** motioned to approve the recommended staff action, and **Commissioner McGregor** seconded the motion.

**Commissioner Penrose** arrived at 8:20 a.m. during this agenda item.

**MOTION:** Receive and file the Fiscal Year 2025-2026 Quarterly Financial Report (*First Quarter*). (Douglass Davert)  
**SECOND:** Derek J. McGregor  
**FOR:** Douglass Davert, Derek J. McGregor, James Fisler, Peggy Huang, Wendy Bucknum  
**AGAINST:** None  
**ABSTAIN:** None

**MOTION PASSED: 5-0.**

#### **8b. – OCERS FY 2026-27 Contribution Rates**

Interim Executive Officer Luis Tapia presented the staff report and recommended action for Commission consideration.

**Vice Chair Bucknum** called for Commission discussion and public comments. There was no noted discussion from Commissioners, and the Commission Clerk noted that there were no requests from the public to speak on the item. **Vice Chair Bucknum** called for a motion on the item. **Commissioner Davert** motioned to approve the staff recommended action, and **Commissioner Fisler** seconded the motion.

**MOTION:** Adopt Resolution No. CP 25-07 approving the contribution rates adopted by OCERS for Fiscal Year 2026-27. (Douglass Davert)  
**SECOND:** James Fisler  
**FOR:** Douglass Davert, James Fisler, Peggy Huang, Derek J. McGregor, Wendy Bucknum,  
**AGAINST:** None  
**ABSTAIN:** None

**MOTION PASSED: 5-0.**

**8c. – Adoption of a Resolution Approving the LAFCO Executive Officer Employment Agreement for Luis Tapia and Amending the LAFCO Salary Schedule to reflect the Agreement**

General Counsel Scott Smith presented the staff report and recommended actions for Commission consideration.

**Vice Chair Bucknum** called for Commission discussion and public comments. Commissioners made general comments and asked clarifying questions, and the Commission Clerk noted that there were no requests from the public to speak on the item. **Vice Chair Bucknum** called for a motion on the item. **Commissioner Davert** motioned to approve the staff recommended actions, and **Commissioner Huang** seconded the motion.

The Commission Clerk conducted a roll call vote on the item.

**MOTION:** Adopt Resolution No. CP 25-10 Approving an Executive Officer Employment Agreement with Luis Tapia and Amending the Salary Schedule to Reflect the Agreement; Authorize Commission Chair Donald P. Wagner to execute, and the Commission Clerk to attest to these documents. (Douglass Davert)

**SECOND:** Peggy Huang

**FOR:** Douglass Davert, Peggy Huang, James Fisler, Derek J. McGregor, Wendy Bucknum

**AGAINST:** None

**ABSTAIN:** None

**MOTION PASSED: 5-0.**

**9. COMMISSIONER COMMENTS**

Commissioners made general comments and asked that staff bring back an informational item regarding the recent proposed water and wastewater rate adjustments by the City of San Diego at a future meeting.

**10. INTERIM EXECUTIVE OFFICER’S REPORT**

The Interim Executive Officer noted that there were no additional items to report. Mr. Tapia thanked the Commission for their support during his ten years with the agency. Additionally, Mr. Tapia stated his commitment to uphold the mission of the agency and provide the Commission with reports that contain an objective analysis for the Commission to make decisions that are in the best interest of the agencies (County, cities, and special districts) and residents of the County.

## 11. INFORMATIONAL ITEMS & ANNOUNCEMENTS

**Vice Chair Bucknum** noted that there were no informational items or announcements.

## 12. CLOSED SESSION

### a.) PUBLIC EMPLOYEE APPOINTMENT

Pursuant to Government Code section 54957

Title: Executive Officer

### b.) CONFERENCE WITH LABOR NEGOTIATORS

Pursuant to Government Code Section 54957.6

Agency designated representative: Commission Executive Committee

Unrepresented employee: Interim Executive Officer

General Counsel noted that there was no need for a closed session discussion by the Commission.

## 13. ADJOURNMENT OF THE REGULAR COMMISSION MEETING

**Vice Chair Bucknum** adjourned the Regular Commission Meeting at 8:29 a.m. to November 12, 2025.

Wendy Bucknum, Vice Chair

Local Agency Formation Commission of Orange County

ATTEST:

By: \_\_\_\_\_

Cheryl Carter-Benjamin

Commission Clerk

**8a** | Commission  
Discussion**MEETING DATE:** November 12, 2025**TO:** Local Agency Formation Commission  
of Orange County**FROM:** Executive Officer**SUBJECT:** Fiscal Year 2024-25 OC LAFCO Audited Financial  
Statements**BACKGROUND**

The Fiscal Year 2024-25 OC LAFCO Audited Financial Statements, provided as **Attachment 2**, consists of seven parts:

- Independent Auditor's Report: The auditors from Davis Farr Certified Public Accountants outline the auditor's professional responsibilities, accounting basis, and opinion on whether the financial statements comply with Generally Accepted Accounting Practices. (Pg 1-3)
- Management's Discussion and Analysis: This section summarizes the financial statements and explains notable changes from the prior fiscal year to the current fiscal year. (Pages 4-8)
- OC LAFCO Government Wide Financial Statements: These statements differ from the governmental financial statements in that they include the long-term assets and long-term liabilities of the Commission. (Pages 9-10)
- OC LAFCO Fund Financial Statement: The Fund Statements depict the agency's government activities and each major fund for FY 2024-25. These statements differ from the government wide statements in that they have a current resource/boundary focus and, as such, exclude the long-term assets and liabilities. (Pages 11-14)
- Notes to the Basic Financial Statements: The footnotes provide information in greater detail on OC LAFCO's financial policies, other post-employment benefits, and other financial matters. (Pages 15-40)

**REGULAR MEMBERS**

CHAIR  
**Donald P. Wagner**  
County Member

VICE CHAIR  
**Wendy Bucknum**  
City Member

IMMEDIATE PAST CHAIR  
**Douglass Davert**  
Special District Member

**James Fisler**  
Special District Member

**Peggy Huang**  
City Member

**Derek J. McGregor**  
Public Member

**VACANT**  
County Member

**ALTERNATES**

**Kathryn Freshley**  
Special District Member

**Carol Moore**  
City Member

**Lou Penrose**  
Public Member

**VACANT**  
County Member

**STAFF**

**Luis Tapia**  
Executive Officer

**Scott Smith**  
General Counsel

- Required Supplemental Information: This includes various schedules and details for the agency's pension liability, OPEB liability, the Schedule of Revenues, Expenditures and Changes in Fund Balance-Budget and Actual, and notes to the required supplemental information. (Pages 42-51)
- Independent Auditor's Report on Internal Control: A report identifying and disclosing any material weakness or significant deficiencies in internal control. (Pages 53-54)

In preparation for and during the audit, OC LAFCO's staff and accountant jointly prepared materials and worked directly with the team from the independent auditor's firm, Davis Farr LLP. In addition to a review of these documents, the audit team performed fieldwork at the OC LAFCO office to complete the audit process.

#### **OC LAFCO'S FISCAL YEAR 2024-25 AUDITED FINANCIAL STATEMENTS**

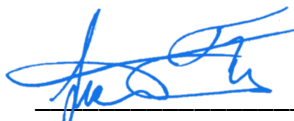
The auditor found OC LAFCO's financial reporting to be in compliance with Generally Accepted Accounting Principles and expressed an Unqualified Opinion, which is the highest level of opinion an entity can receive. Additionally, the Report on Internal Controls noted that no material weaknesses or significant deficiencies in internal controls were identified during the audit process.

#### **RECOMMENDED ACTION**

Staff Recommend the Commission:

1. Receive and File OC LAFCO's Fiscal Year 2024-25 audited financial statements prepared by Davis Farr LLP.

Respectfully submitted



Luis Tapia  
Executive Officer



Kristi Even  
Eide Bailly LLP

Attachments:

1. Auditor Communications to Those in Governance
2. OC LAFCO Audited Financial Statements for Fiscal Year 2024-25



To the Board of Commissioners  
Orange County Local Agency Formation Commission  
Santa Ana, California

We have audited the financial statements of the governmental activities and each major fund of Orange County Local Agency Formation Commission (the "Commission") as of and for the year ended June 30, 2025, and have issued our report thereon dated October 29, 2025. Professional standards require that we advise you of the following matters relating to our audit.

### **Our Responsibility in Relation to the Financial Statement Audit**

As communicated in our engagement letter dated June 11, 2025, our responsibility, as described by professional standards, is to form and express opinions about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of the Commission solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

### **Planned Scope and Timing of the Audit**

We conducted our audit consistent with the planned scope and timing we previously communicated to you.

### **Compliance with All Ethics Requirements Regarding Independence**

The engagement team, others in our firm, as appropriate, and our firm have complied with all relevant ethical requirements regarding independence under the American Institute of Certified Public Accountants ("AICPA") independence standards, contained in the Code of Professional Conduct.

We identified independence threats related to the preparation of the financial statements and proposing journal entries. We have applied certain safeguards to reduce the threats to an acceptable level, including using an independent party within the firm to perform a quality control review of the financial statements, and obtaining confirmation from The Orange County Local Agency Formation Commission management that their review of the financial statements included comparing the financial statements and footnotes to the underlying accounting records and approving journal entries.

### **Significant Risks Identified**

As required by the auditing standards, we identify audit risks at the beginning of the audit for purpose of planning our audit procedures. We identified the following risk areas:

- The new compensated absences accounting standard, Governmental Accounting Standards Board (GASB) Statement No. 101. As a result, we reviewed the Commission's calculations and ensured the financial statements and footnotes are accurate and complete.

### **Qualitative Aspects of the Entity's Significant Accounting Practices**

#### *Significant Accounting Policies*

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by the Commission is included in Note 1 to the financial statements. As described in Note 9 to the financial statements, during the year, the Commission changed its method of accounting for compensated absences by adopting Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Accordingly, the cumulative effect of the accounting change as of the beginning of the year has been reported in the Statement of Activities. Additionally, the Commission changed accounting policies regarding risk disclosures related to government vulnerabilities due to concentrations and constraints by adopting Statement of Governmental Accounting Standards (GASB Statement) No. 102, *Certain Risk Disclosures*. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

#### *Significant Accounting Estimates*

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The most sensitive accounting estimates affecting the financial statements include:

- Management's estimate of transactions related to net pension liabilities based on actuarial information. We evaluated the key factors and assumptions used to

develop the amounts by the actuary and determined that it is reasonable in relation to the financial statements taken as a whole.

- Management's estimate of transactions related to net OPEB liabilities based on actuarial information. We evaluated the key factors and assumptions used to develop the amounts by the actuary and determined that it is reasonable in relation to the financial statements taken as a whole.

### *Financial Statement Disclosures*

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the Orange County Local Agency Formation Commission's financial statements relate to Pension and OPEB.

### **Significant Difficulties Encountered during the Audit**

We encountered no significant difficulties in dealing with management relating to the performance of the audit.

### **Uncorrected and Corrected Misstatements**

For purposes of this communication, professional standards also require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole and each applicable opinion unit. There were no such misstatements.

In addition, professional standards require us to communicate to you all material, corrected misstatements that were brought to the attention of management as a result of our audit procedures. There were no such misstatements.

### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to Commission's financial statements or the auditor's report. No such disagreements arose during the course of the audit.

### **Representations Requested from Management**

We have requested certain written representations from management, which are included in the letter dated October 29, 2025.

### **Management's Consultations with Other Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that they regularly consult with Eide Bailly LLP regarding auditing and accounting matters.

**Other Significant Matters, Findings, or Issues**

In the normal course of our professional association with the Commission, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, significant events or transactions that occurred during the year, operating and regulatory conditions affecting the entity, and operational plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as the Commission's auditors.

Our responsibility also includes communicating to you any information which we believe is a material misstatement of fact. Nothing came to our attention that caused us to believe that such information, or its manner of presentation, is materially inconsistent with the information, or manner of its presentation, appearing in the financial statements.

This report is intended solely for the information and use of the Board of Commissioners, and management of the Commission and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in blue ink that reads "Davis Fan" followed by a stylized flourish.

Irvine, California  
October 29, 2025

**ORANGE COUNTY LOCAL AGENCY  
FORMATION COMMISSION**

**Basic Financial Statements**

**Year ended June 30, 2025**

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Basic Financial Statements****Year ended June 30, 2025****TABLE OF CONTENTS**

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**Independent Auditor's Report**

Board of Commissioners  
Orange County Local Agency Formation Commission  
Santa Ana, California

**Report on the Audit of the Financial Statements*****Opinion***

We have audited the financial statements of the governmental activities and each major fund of the Orange County Local Agency Formation Commission (the "Commission"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Orange County Local Agency Formation Commission as of June 30, 2025, and the respective changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Orange County Local Agency Formation Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Emphasis of Matter***

As described further in Note 9 to the financial statements, during the year ended June 30, 2025, the Commission implemented Governmental Accounting Standards Board (GASB) Statement No. 101. As a result, the financial statements for the fiscal year ended June 30, 2025, reflect a certain prior period adjustment as described further in Note 9 to the financial statements. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

The Commission's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Orange County Local Agency Formation Commission's ability to continue as a going concern for one year after the date that the financial statements are issued.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis, Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund, the Schedule of the Plan's Proportionate Share of the Net Pension Liability and Related Ratios of the Measurement Date, the Schedule of Plan Contributions – Defined Benefit Pension Plan, the Schedule of the Proportionate Share of the Net OPEB Liability and Related Ratios of the Measurement Date, and the Schedule of Contributions – OPEB Plan* be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of

inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Report on Summarized Comparative Information***

We have previously audited the Orange County Local Agency Formation Commission's June 30, 2024 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated November 15, 2024. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2024 is consistent, in all material respects, with the audited financial statements from which it has been derived.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 29, 2025 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.



Irvine, California  
October 29, 2025

ATTACHMENT 2

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION**

**Management's Discussion and Analysis**

**Year ended June 30, 2025**

The following management's discussion and analysis of the financial performance of the Orange County Local Agency Formation Commission (the Commission) provides an overview of the Commission's financial activities for the fiscal year ended June 30, 2025. Please read it in conjunction with the financial statements identified in the accompanying table of contents.

Using the Accompanying Financial Statements

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the Commission as a whole and present a longer-term view of the Commission's finances. Also included in the accompanying report are fund financial statements. For governmental activities, the fund financial statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the Commission's operations in more detail than the government-wide statements by providing information about the Commission's most significant revenues and expenditures.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The annual report consists of two parts - *management's discussion and analysis* (this section), and the *basic financial statements*. The basic financial statements include two kinds of statements that present different views of the Commission.

The first two statements are *government-wide financial statements* that provide both *long-term* and *short-term* information about the Commission's overall financial status. The remaining statements are *fund financial statements* that focus on *individual parts* of the Commission, reporting the Commission's operations in *more detail* than the government-wide statements. The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data.

Reporting the Commission as a Whole

The accompanying **government-wide financial statements** include two statements that present financial data for the Commission as a whole. One of the most important questions asked about the Commission's finances is, "Is the Commission as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the Commission as a whole and about its activities in a way that helps answer this question. These statements include *all* assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Commission's net position and changes in net position. You can think of the Commission's net position - the difference between assets and liabilities - as one way to measure the Commission's financial health, or *financial position*. Over time, *increases and decreases* in the Commission's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other nonfinancial factors, such as changes in the Commission's revenues, to assess the *overall health* of the Commission.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Management's Discussion and Analysis

Year ended June 30, 2025

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**Reporting the Commission's Major Funds

The **fund financial statements** provide detailed information about the Commission's most significant funds - not the Commission as a whole. Some funds are required to be established by State law or by bond covenants. However, the Commission establishes other special funds to help it control and manage money for particular purposes or to show that it is meeting administrative responsibilities for using certain revenues.

*Governmental funds* - All of the Commission's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *current financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the Commission's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Commission's programs. We describe the relationship or differences between *governmental activities* (reported in the Statement of Net Position and the Statement of Activities) and *governmental funds* in a reconciliation following the fund financial statements.

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**

A summary of the government-wide *Statement of Net Position* follows:

|                                  | <b><u>2025</u></b> | <b><u>2024</u></b> | <b><u>Change</u></b> |
|----------------------------------|--------------------|--------------------|----------------------|
| Assets:                          |                    |                    |                      |
| Current assets                   | \$ 1,808,682       | \$ 1,610,840       | 197,842              |
| Capital assets, net              | <u>551,885</u>     | <u>668,433</u>     | <u>(116,548)</u>     |
| Total assets                     | <u>2,360,567</u>   | <u>2,279,273</u>   | <u>81,294</u>        |
| Deferred outflow of resources    | <u>337,188</u>     | <u>608,275</u>     | <u>(271,087)</u>     |
| Liabilities:                     |                    |                    |                      |
| Current liabilities              | 53,962             | 188,692            | (134,730)            |
| Non-current liabilities          | <u>1,948,319</u>   | <u>2,515,979</u>   | <u>(567,660)</u>     |
| Total liabilities                | <u>2,002,281</u>   | <u>2,704,671</u>   | <u>(702,390)</u>     |
| Deferred inflows of resources    | <u>378,307</u>     | <u>204,906</u>     | <u>173,401</u>       |
| Net position:                    |                    |                    |                      |
| Net investment in capital assets | (31,029)           | (8,496)            | (22,533)             |
| Unrestricted                     | <u>348,196</u>     | <u>(13,533)</u>    | <u>361,729</u>       |
| Total net position               | <u>\$ 317,167</u>  | <u>\$ (22,029)</u> | <u>339,196</u>       |

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Management's Discussion and Analysis

Year ended June 30, 2025

**GOVERNMENT-WIDE FINANCIAL STATEMENTS (CONTINUED)**

A closer examination reveals that Net Position between the years increased by \$339,196. This is caused primarily by an increase in the apportionment, offset by a reduction in government expenditures due to multiple position vacancies during the year and decreased professional services compared to the prior year.

A summary of the government-wide *Statement of Activities* follows:

|                                                | <u>2025</u>       | <u>2024</u>        | <u>Change</u>    |
|------------------------------------------------|-------------------|--------------------|------------------|
| Revenues:                                      |                   |                    |                  |
| Apportionments                                 | \$ 1,581,320      | \$ 1,411,890       | 169,430          |
| Charges for Services                           | 85,137            | 207,177            | (122,040)        |
| Interest and Other Revenues                    | <u>70,699</u>     | <u>77,973</u>      | <u>(7,274)</u>   |
| Total revenues                                 | <u>1,737,156</u>  | <u>1,697,040</u>   | <u>40,116</u>    |
| Expenses:                                      |                   |                    |                  |
| General Government                             | 1,357,537         | 1,616,430          | (258,893)        |
| Interest                                       | <u>18,882</u>     | <u>21,082</u>      | <u>(2,200)</u>   |
| Total expenses                                 | <u>1,376,419</u>  | <u>1,637,512</u>   | <u>(261,093)</u> |
| Changes in net position                        | 360,737           | 59,528             | 301,209          |
| Beginning net position, as previously reported | <u>(22,029)</u>   | <u>(81,557)</u>    | <u>59,528</u>    |
| Restatement                                    | <u>(21,541)</u>   | <u>-</u>           |                  |
| Beginning net position, as restated            | <u>(43,570)</u>   | <u>(81,557)</u>    | <u>37,987</u>    |
| Ending net position                            | <u>\$ 317,167</u> | <u>\$ (22,029)</u> | <u>339,196</u>   |

The increase or decrease in net position can provide an indication as to whether the overall financial position of the Commission improved or deteriorated during the year. In fiscal year 2025, the Commission saw increased apportionments and decreased general government expenses.

Effective July 1, 2024, the Commission adopted new accounting guidance by implementing the provisions of GASB 101. As a result of this implementation, an additional \$21,541 in compensated absences were accrued. The additional amount was reflected in the restated 2024 beginning net position of \$(43,570), compared to the previously reported \$(22,029). After current year activity, the ending net position as of June 30, 2025 was \$317,167.

ATTACHMENT 2

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION**

**Management's Discussion and Analysis**

**Year ended June 30, 2025**

**GENERAL FUND BUDGET**

Major deviations between the budget of the General Fund and its actual operating results were as follows:

- Total general fund revenues were slightly higher than budgeted due to unrealized investment gains and high interest returns on investment accounts.
- Several pension and retiree health year-end calculations are not budgeted for and are prepared mainly for audited financial statement presentation.
- Total expenditures were lower than budget by approximately \$540,603 mainly due to lower-than-expected expenditures for service and supplies and lower salary expenses, offset by an increase in rent expense including the principal and interest payments on leases under GASB 87.

**CAPITAL ASSETS**

|                          | <b><u>2025</u></b> | <b><u>2024</u></b> | <b><u>Change</u></b> |
|--------------------------|--------------------|--------------------|----------------------|
| Capital assets:          |                    |                    |                      |
| Furniture and fixtures   | \$ 16,314          | \$ 19,530          | (3,216)              |
| Equipment                | 21,085             | 21,085             | -                    |
| Leasehold improvements   | 103,169            | 103,169            | -                    |
| Software/Website         | 30,000             | 30,000             | -                    |
| Right to use asset       | <u>912,526</u>     | <u>912,526</u>     | <u>-</u>             |
| Total capital assets     | <u>1,083,094</u>   | <u>1,086,310</u>   | <u>(3,216)</u>       |
| Accumulated depreciation | <u>(531,209)</u>   | <u>(417,877)</u>   | <u>(113,332)</u>     |
| Capital assets, net      | <u>\$ 551,885</u>  | <u>\$ 668,433</u>  | <u>(116,548)</u>     |

Additional information on capital assets and leases can be found in Note 3 of the notes to the financial statements.

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Management's Discussion and Analysis****Year ended June 30, 2025****LONG-TERM LIABILITIES**

|                      | <b><u>2025</u></b> | <b><u>2024</u></b> | <b><u>Change</u></b> |
|----------------------|--------------------|--------------------|----------------------|
| Compensated Absences | \$ 46,218          | \$ 70,602          | (24,384)             |
| Lease Liability      | <u>582,914</u>     | <u>676,929</u>     | <u>(94,015)</u>      |
| Total Liabilities    | <u>\$ 629,132</u>  | <u>\$ 747,531</u>  | <u>(118,399)</u>     |

The compensated absences liability represents the value of leave earned by employees but not yet taken. These amounts include vacation leave and sick leave more likely than not to be used by the employees or paid out upon termination. Additional information on long-term liabilities may be found in Note 5 of the notes to financial statements.

**CONTACTING THE COMMISSION'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the Commission's finances and to show the Commission's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Executive Officer at 2677 North Main Street, Suite 1050, Santa Ana, CA 92705.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Statement of Net Position

June 30, 2025

(with comparative information for prior year)

|                                            | Governmental Activities |                  |
|--------------------------------------------|-------------------------|------------------|
|                                            | 2025                    | 2024             |
| Assets:                                    |                         |                  |
| Cash and investments (note 2)              | \$ 1,475,890            | 1,330,669        |
| Interest receivable                        | 12,715                  | 10,860           |
| Prepaid costs                              | 320,077                 | 269,311          |
| Capital assets - depreciated, net (note 3) | 551,885                 | 668,433          |
| Total assets                               | <u>2,360,567</u>        | <u>2,279,273</u> |
| Deferred outflow of resources:             |                         |                  |
| Deferred amounts from pension (note 6)     | 317,133                 | 569,401          |
| Deferred amounts from OPEB (note 7)        | 20,055                  | 38,874           |
| Total deferred outflow of resources        | <u>337,188</u>          | <u>608,275</u>   |
| Liabilities:                               |                         |                  |
| Accounts payable                           | 20,299                  | 69,465           |
| Accrued liabilities                        | 26,540                  | 34,867           |
| Unearned revenue                           | 7,123                   | 84,360           |
| Noncurrent liabilities:                    |                         |                  |
| Due within one year:                       |                         |                  |
| Compensated absences (note 5)              | 30,812                  | 32,707           |
| Lease liability (note 5)                   | 100,157                 | 94,015           |
| Due in more than one year:                 |                         |                  |
| Compensated absences (note 5)              | 15,406                  | 16,354           |
| Lease liability (note 5)                   | 482,757                 | 582,914          |
| Net pension liability (note 6)             | 1,274,187               | 1,704,989        |
| Net OPEB liability (note 7)                | 45,000                  | 85,000           |
| Total liabilities                          | <u>2,002,281</u>        | <u>2,704,671</u> |
| Deferred inflow of resources:              |                         |                  |
| Deferred amounts from pension (note 6)     | 317,307                 | 165,906          |
| Deferred amounts from OPEB (note 7)        | 61,000                  | 39,000           |
| Total deferred inflow of resources         | <u>378,307</u>          | <u>204,906</u>   |
| Net position (deficit):                    |                         |                  |
| Net investment in capital assets           | (31,029)                | (8,496)          |
| Unrestricted                               | 348,196                 | (13,533)         |
| Total net position (deficit)               | <u>\$ 317,167</u>       | <u>(22,029)</u>  |

See accompanying notes to the basic financial statements

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Statement of Activities

Year ended June 30, 2025  
(with comparative information for prior year)

| Functions/Programs                                               | Expenses            | Program Revenues        |                                          |                                        | Net (Expense)<br>Revenue and<br>Changes in<br>Net Position |                    |
|------------------------------------------------------------------|---------------------|-------------------------|------------------------------------------|----------------------------------------|------------------------------------------------------------|--------------------|
|                                                                  |                     | Charges for<br>Services | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions | Governmental Activities                                    |                    |
|                                                                  |                     |                         |                                          |                                        | 2025                                                       | 2024               |
| Governmental activities:                                         |                     |                         |                                          |                                        |                                                            |                    |
| General government                                               | \$ 1,357,537        | 85,137                  | -                                        | -                                      | (1,272,400)                                                | (1,409,253)        |
| Interest                                                         | <u>18,882</u>       | <u>-</u>                | <u>-</u>                                 | <u>-</u>                               | <u>(18,882)</u>                                            | <u>(21,082)</u>    |
| Total governmental activities                                    | <u>\$ 1,376,419</u> | <u>85,137</u>           | <u>-</u>                                 | <u>-</u>                               | <u>(1,291,282)</u>                                         | <u>(1,430,335)</u> |
| General revenues:                                                |                     |                         |                                          |                                        |                                                            |                    |
| Apportionments                                                   |                     |                         |                                          |                                        | 1,581,320                                                  | 1,411,890          |
| Investment income                                                |                     |                         |                                          |                                        | 70,202                                                     | 77,580             |
| Other revenues                                                   |                     |                         |                                          |                                        | <u>497</u>                                                 | <u>393</u>         |
| Total general revenues                                           |                     |                         |                                          |                                        | <u>1,652,019</u>                                           | <u>1,489,863</u>   |
| Change in net position                                           |                     |                         |                                          |                                        | 360,737                                                    | 59,528             |
| Net position (deficit), beginning of year as previously reported |                     |                         |                                          |                                        | (22,029)                                                   | (81,557)           |
| Implementation of accounting principle (note 9)                  |                     |                         |                                          |                                        | <u>(21,541)</u>                                            | <u>-</u>           |
| Net position (deficit), beginning of year as restated            |                     |                         |                                          |                                        | <u>(43,570)</u>                                            | <u>(81,557)</u>    |
| Net position (deficit), end of year                              |                     |                         |                                          |                                        | <u>\$ 317,167</u>                                          | <u>(22,029)</u>    |

See accompanying notes to the basic financial statements

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Balance Sheet - Governmental Funds

**June 30, 2025**  
**(with comparative information for prior year)**

|                                     |                     |                         | Total Governmental<br>Funds |                  |
|-------------------------------------|---------------------|-------------------------|-----------------------------|------------------|
|                                     | General Fund        | Special<br>Revenue Fund | 2025                        | 2024             |
| <u>Assets</u>                       |                     |                         |                             |                  |
| Cash and investments                | \$ 1,468,767        | 7,123                   | 1,475,890                   | 1,330,669        |
| Interest receivable                 | 12,715              | -                       | 12,715                      | 10,860           |
| Prepaid costs                       | 320,077             | -                       | 320,077                     | 269,311          |
| Total assets                        | <u>\$ 1,801,559</u> | <u>7,123</u>            | <u>1,808,682</u>            | <u>1,610,840</u> |
| <u>Liabilities and Fund Balance</u> |                     |                         |                             |                  |
| Liabilities:                        |                     |                         |                             |                  |
| Accounts payable                    | \$ 20,299           | -                       | 20,299                      | 69,465           |
| Accrued liabilities                 | 26,540              | -                       | 26,540                      | 34,867           |
| Unearned revenue                    | -                   | 7,123                   | 7,123                       | 84,360           |
| Total liabilities                   | <u>46,839</u>       | <u>7,123</u>            | <u>53,962</u>               | <u>188,692</u>   |
| Fund balance:                       |                     |                         |                             |                  |
| Nonspendable:                       |                     |                         |                             |                  |
| Prepaid costs                       | 320,077             | -                       | 320,077                     | 269,311          |
| Assigned for:                       |                     |                         |                             |                  |
| Contingency                         | 100,000             | -                       | 100,000                     | 100,000          |
| Litigation                          | 75,000              | -                       | 75,000                      | 75,000           |
| Unfunded liabilities                | 30,000              | -                       | 30,000                      | 30,000           |
| Restricted for:                     |                     |                         |                             |                  |
| Retirement benefits                 | 112,861             | -                       | 112,861                     | 78,231           |
| Unassigned                          | <u>1,116,782</u>    | <u>-</u>                | <u>1,116,782</u>            | <u>869,606</u>   |
| Total fund balance                  | <u>1,754,720</u>    | <u>-</u>                | <u>1,754,720</u>            | <u>1,422,148</u> |
| Total liabilities and fund balance  | <u>\$ 1,801,559</u> | <u>7,123</u>            | <u>1,808,682</u>            | <u>1,610,840</u> |

See accompanying notes to the basic financial statements

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

Reconciliation of the Balance Sheet of Governmental Funds  
to the Statement of Net Position

June 30, 2025

|                                     |              |
|-------------------------------------|--------------|
| Fund balances of governmental funds | \$ 1,754,720 |
|-------------------------------------|--------------|

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital Related Items

Capital assets and depreciation have not been included as financial resources in the government fund statements:

|                          |           |
|--------------------------|-----------|
| Capital assets           | 1,083,094 |
| Accumulated depreciation | (531,209) |

Long-Term Liability Transactions

Long-term liabilities are not due and payable in the current period and, accordingly, are not reported in the government fund statements:

|                       |             |
|-----------------------|-------------|
| Net pension liability | (1,274,187) |
| Net OPEB liability    | (45,000)    |
| Lease liability       | (582,914)   |
| Compensated absences  | (46,218)    |

Deferred Outflows and Inflows of Resources

Certain deferred outflows and inflows of resources are not due and payable in the current period and are not current assets or financial resources, therefore these items are not reported in the governmental funds:

|                              |                 |
|------------------------------|-----------------|
| Deferred outflows - pensions | 317,133         |
| Deferred outflows - OPEB     | 20,055          |
| Deferred inflows - pensions  | (317,307)       |
| Deferred inflows - OPEB      | <u>(61,000)</u> |

|                                         |                   |
|-----------------------------------------|-------------------|
| Net position of governmental activities | <u>\$ 317,167</u> |
|-----------------------------------------|-------------------|

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

Statement of Revenues, Expenditures, and Changes in  
Fund Balances - Governmental FundsYear ended June 30, 2025  
(with comparative information for the prior year)

|                                                              |                     |                         | Total Governmental<br>Funds |                  |
|--------------------------------------------------------------|---------------------|-------------------------|-----------------------------|------------------|
|                                                              | General Fund        | Special<br>Revenue Fund | 2025                        | 2024             |
| Revenues:                                                    |                     |                         |                             |                  |
| Apportionments                                               | \$ 1,581,320        | -                       | 1,581,320                   | 1,411,890        |
| Filing fees                                                  | -                   | 85,137                  | 85,137                      | 207,177          |
| Investment income                                            | 70,202              | -                       | 70,202                      | 77,580           |
| Other                                                        | 497                 | -                       | 497                         | 393              |
| Total revenues                                               | <u>1,652,019</u>    | <u>85,137</u>           | <u>1,737,156</u>            | <u>1,697,040</u> |
| Expenditures:                                                |                     |                         |                             |                  |
| General government:                                          |                     |                         |                             |                  |
| Salaries and benefits                                        | 838,598             | 9,658                   | 848,256                     | 926,614          |
| Service and supplies                                         | 367,952             | 75,479                  | 443,431                     | 621,150          |
| Refund of unused deposits                                    | -                   | -                       | -                           | 7,016            |
| Debt service:                                                |                     |                         |                             |                  |
| Principal                                                    | 94,015              | -                       | 94,015                      | 89,925           |
| Interest                                                     | 18,882              | -                       | 18,882                      | 21,082           |
| Total expenditures                                           | <u>1,319,447</u>    | <u>85,137</u>           | <u>1,404,584</u>            | <u>1,665,787</u> |
| Excess (deficiency) of revenues<br>over/(under) expenditures | 332,572             | -                       | 332,572                     | 31,253           |
| Other financing sources (uses):                              |                     |                         |                             |                  |
| Issuance of lease                                            | -                   | -                       | -                           | 27,121           |
| Net change in fund balances                                  | 332,572             | -                       | 332,572                     | 58,374           |
| Fund balances at beginning of year                           | <u>1,422,148</u>    | -                       | <u>1,422,148</u>            | <u>1,363,774</u> |
| Fund balances at end of year                                 | <u>\$ 1,754,720</u> | -                       | <u>1,754,720</u>            | <u>1,422,148</u> |

See accompanying notes to the basic financial statements.

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION**

**Reconciliation of the Statement of Revenues, Expenditures, and  
Changes in Fund Balance of Governmental Funds to the Statement of Activities**

**Year ended June 30, 2025**

Net changes in fund balances - total governmental funds \$ 332,572

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital Related Items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Depreciation expense (116,548)

Long-Term Liability Transactions

Some expenses reported in the Statement of Activities do not require the use of current financial resources:

Net change in compensated absences 24,384

Pension and OPEB expense reported in the governmental funds include the actual contributions made in the fiscal year. Pension and OPEB expense reported in the Statement of Activities includes the changes in the liabilities and related deferred outflows/inflows of resources.

Net change in net pension liability 27,133  
Net change in net OPEB liability (819)

The proceeds of long-term debt are recorded as other financing sources in governmental funds and as a fund liability in the Statement of Activities. Amounts paid to reduce long-term indebtedness are reported as fund expenditures in governmental funds and as a reduction of the liability in the Statement of Activities.

Lease principal payments 94,015

Change in net position of governmental activities \$ 360,737

See accompanying notes to the basic financial statements.

# ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

### (1) Summary of Significant Accounting Policies

The financial statements of the Orange County Local Agency Formation Commission (Commission) have been prepared in conformity with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### (a) Description of the Reporting Entity

Following the end of World War II, California entered a new era of demographic growth, diversity, and economic development. With this growth came the need for housing, jobs and public services. To provide for these services, California experienced a wave of newly formed cities and special districts, but with little forethought as to how the new agencies should plan for services. The lack of coordination and adequate planning for future governance led to a multitude of overlapping, inefficient jurisdictional and service boundaries.

In 1963, the State Legislature created Local Agency Formation Commissions (LAFCO's) to help direct and coordinate California's growth in a logical, efficient, and orderly manner. Each county within California is required to have a LAFCO. The Commissions are charged with the responsibility of making difficult decisions on proposals for new cities and special districts, spheres of influence, consolidations, and annexations.

Prior to July 1, 2001, the Commission was a department of the County of Orange (County). The Commission has separated from the County and is now independent. The Commission's governing board consists of seven appointed board members, and four alternates. Two members are selected by the Orange County Board of Supervisors from their own membership, two are selected by the cities in the County, two are selected from special districts by the independent special district selection committee and one member is selected to represent the general public, who is appointed by the other members of the Commission.

Funding for the Commission operations is equally shared by the County, the 34 Orange County cities and the 27 independent special districts. Although the County of Orange contributes one-third of the Commission funding, the Commission is an independent agency and its budget is not subject to County approval. The Commission is staffed by 5 full-time staff.

#### (b) Basis of Accounting and Measurement Focus

The *basic financial statements* of the Commission are composed of the following:

- (a) Government-wide financial statements
- (b) Fund financial statements
- (c) Notes to the basic financial statements

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(1) Summary of Significant Accounting Policies (Continued)**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Commission.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a function or segment. Program revenues include charges for services that are restricted to meeting the operational or capital requirements of a particular function or segment. Use of money and other items not properly included among program revenues are reported instead as general revenues.

Government-wide financial statements are presented using the *economic resources measurement focus* and the *accrual basis of accounting*. Under the economic resources measurement focus, all (both current and long-term) economic resources and obligations of the reporting government are reported in the government-wide financial statements. *Basis of accounting* refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Under the *accrual basis of accounting*, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures.

In the fund financial statements, governmental funds are presented using the *modified accrual basis of accounting*. Revenues are recognized when they become *measurable* and *available* as net current assets. *Measurable* means that the amounts can be estimated or otherwise determined. *Available* means that the amounts were collected during the reporting period or soon enough thereafter to be available to finance the expenditures accrued for the reporting period. The Commission uses an availability period of 60 days for all revenues.

Charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period to the extent normally collected within the availability period.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(1) Summary of Significant Accounting Policies (Continued)**

Other revenue items are considered to be measurable and available when cash is received from the government.

In the fund financial statements, governmental funds are presented using the *current financial resources measurement focus*. This means that only current assets and current liabilities are generally included on their balance sheets. The reported fund balance (net current assets) is considered to be a measure of "available spendable resources." Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Due to the nature of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current position, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as *expenditures* in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as *other financing sources* rather than as a fund liability. Amounts paid to reduce long-term indebtedness are reported as fund expenditures.

Net Position Flow Assumption – When an expenditure is incurred for purposes for which both restricted and unrestricted net position is available, the Commission's policy is to apply restricted fund balance first.

Fund Balance Flow Assumption – When an expenditure is incurred for purposes for which committed, assigned or unassigned fund balances are available, the Commission's policy is to apply committed fund balance first, then assigned fund balance, and finally unassigned fund balance.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as a separate column in the fund financial statements.

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(1) Summary of Significant Accounting Policies (Continued)****(c) Fund Classifications**

Fund balances are reported in the fund statements in the following classifications:

Nonspendable Fund Balance – This includes amounts that cannot be spent because they are either not spendable in form (such as prepaid expenses) or legally or contractually required to be maintained intact.

Restricted Fund Balance – This includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation. If the Commission action limiting the use of funds is included in the same action (legislation) that created (enables) the funding source, then it is restricted.

Committed Fund Balance – this includes amounts that can be used only for the specific purposes determined by a formal action of the Commission. It includes legislation (Commission action) that can only be overturned by new legislation requiring the same type of voting consensus that created the original action. Therefore, if the Commission action limiting the use of the funds is separate from the action (legislation) that created (enables) the funding source, then it is committed, not restricted. The Commission considers a resolution, to constitute a formal action of the Board of Commissioners for the purposes of establishing committed fund balance.

Assigned Fund Balance – this includes amounts that are designated or expressed by the Commission but does not require a formal action like a resolution or ordinance. The Commission may delegate the ability of an employee or committee to assign uses of specific funds, for specific purposes. Such delegation of authority has not yet been granted.

Unassigned Fund Balance – this includes the remaining spendable amounts which are not included in one of the other classifications.

The Commission reports the following major governmental funds:

The General Fund is used to account for resources traditionally associated with the organization, which are not required legally or by sound financial management to be accounted for in another fund.

The Special Revenue Fund is used to account for resources derived from the specific revenue sources which are usually required by law or administrative regulation to be accounted for in separate funds. The Commission utilizes this fund to account for the different special projects.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(1) Summary of Significant Accounting Policies (Continued)****(d) Cash and Investments**

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. Investments are reported in the accompanying balance sheet at fair value.

**(e) Fair Value Measurements**

Certain assets and liabilities are required to be reported at fair value. The fair value framework provides a hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of fair value hierarchy are described as follows:

Level 1 - Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets.

Level 2 - Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly and fair value is determined through the use of models or other valuation methodologies including:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in markets that are inactive;
- Inputs other than quoted prices that are observable for the asset or liability;
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 - Inputs to the valuation methodology are unobservable and significant to the fair value measurement. These unobservable inputs reflect the Commission's own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). These unobservable inputs are developed based on the best information available in the circumstances and may include the Commission's own data.

**(f) Capital Assets**

Capital assets are reported in the governmental activities column of the government-wide financial statements. Capital assets are defined by the Commission as assets with an initial cost of more than \$5,000 and a useful life of greater than one year. Such assets are recorded at historical cost or

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(1) Summary of Significant Accounting Policies (Continued)**

estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets of the Commission are depreciated using the straight-line method over the following estimated useful lives:

|                        |               |
|------------------------|---------------|
| Furniture and fixtures | 7 to 10 years |
| Equipment              | 3 to 5 years  |
| Leasehold improvements | Life of lease |
| Software               | 3 years       |

Right to use capital assets are depreciated over the estimated useful life of the leased asset or the contract term, whichever is shorter.

**(g) Compensated Absences**

All regular full-time and regular part-time Commission employees earn 15 to 25 vacation days a year, based on their length of employment, and 9 to 12 sick days a year. Employees may carry forward up to 240 hours in earned but unused vacation days. Upon termination or retirement, employees are entitled to receive compensation at their current base salary for all unused vacation leave. Under GASB Statement No. 101 - Compensated Absences, the Commission revised its accounting policy for sick leave. Previously, unused sick leave was not accrued at year-end as it was not paid out upon termination. However, under the new standard, a liability is now recognized for the portion of sick leave that is more likely than not to be used. The estimate is based on historical usage trends over the past two years. Vacation leave continues to be accrued as earned. The compensated absences liability includes applicable payroll-related taxes.

**(h) Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's Orange County Employees' Retirement System (OCERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by OCERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the Plans' terms. Investments are reported at fair value.

OCERS audited financial statements are publicly available reports that can be obtained at OCERS' website under Forms and Publications.

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(1) Summary of Significant Accounting Policies (Continued)**

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

|                         |                                      |
|-------------------------|--------------------------------------|
| Valuation Date (VD)     | December 31, 2023                    |
| Measurement Date (MD)   | December 31, 2024                    |
| Measurement Period (MP) | January 1, 2024 to December 31, 2024 |

**(i) Other Post-Employment Benefits (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of Commission's plan (Plan) additions to/deductions from the OPEB Plan's fiduciary net position have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

Generally accepted accounting principles require that the reported results must pertain to liability and fiduciary net position information within certain defined timeframes. For this report, the following timeframes are used:

|                         |                                      |
|-------------------------|--------------------------------------|
| Valuation Date (VD)     | June 30, 2023                        |
| Measurement Date (MD)   | December 31, 2024                    |
| Measurement Period (MP) | January 1, 2024 to December 31, 2024 |

**(j) Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Commission reports deferred outflows related to pensions and OPEB resulting from actuarial calculations.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Commission reports deferred inflows related to pensions and OPEB resulting from actuarial calculations.

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(1) Summary of Significant Accounting Policies (Continued)****(k) Leases**

The Commission is a lessee for right to use assets as detailed in Note 5. The Commission recorded a lease payable in the financial statements.

At the commencement of the lease, the Commission initially measures the lease payable at the present value of payments expected to be paid during the lease term. Subsequently, the lease payable is reduced by the principal portion of lease payments made.

Key estimates and judgments include how the Commission determines the discount rate it uses to discount the expected lease receipts and payments to present value, lease term and lease receipts.

- The Commission used the estimated borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.

**(l) Estimates**

The presentation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures during the reporting period. Actual results could differ from those estimates.

**(m) Comparative Data**

Selected information regarding the prior year has been included in the accompanying financial statements. This information has been included for comparison purposes only and does not represent a complete presentation in accordance with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the government's prior year financial statements, from which this selected financial data was derived.

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(2) Cash and Investments**

Cash and investments held at June 30, 2025 consisted of the following:

|                              |                     |
|------------------------------|---------------------|
| Demand deposits              | \$ 449,318          |
| County Payroll Deposit       | 389,781             |
| Local Agency Investment Fund | 523,930             |
| Mutual Fund – PARS Trust     | <u>112,861</u>      |
| Total cash and investments   | <u>\$ 1,475,890</u> |

Investments Authorized by the Commission's Investment Policy

The Commission's investment policy is reviewed by the Commission each year. Regarding allowable investment types, the investment policy is more conservative and restrictive than the investment vehicles authorized by Section 53600.5 of the California Government Code. Investment vehicles not specifically identified in the Commission's investment policy are not authorized unless the policy is amended by the Board of Commissioners. Investments are limited to:

| Authorized Investment Type                                 | Maximum Maturity | Percentage of Portfolio | Investment in One Issuer |
|------------------------------------------------------------|------------------|-------------------------|--------------------------|
| United States Government Sponsored Agency Securities       | 5 years          | None                    | None                     |
| Negotiable Certificates of Deposit*                        | 5 years          | 30%                     | None                     |
| Section 115 Public Agencies Post-Employment Benefits Trust | N/A              | None                    | None                     |
| Local Agency Investment Fund (LAIF)                        | N/A              | None                    | None                     |

N/A - Not Applicable

\* - Issued by a nationally or state-chartered bank, a state or federal savings and loan association, or savings bank with ratings equivalent by Fitch to be F1 or better.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

(2) Cash and Investments (Continued)Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the Commission manages its exposure to interest rate risk is by investing in the portfolio of the State Local Agency Investment Fund (LAIF) and PARS, which purchase a combination of shorter term and longer term investments.

| <u>Investment Type</u>   | <u>Total</u>      | Remaining<br>Maturity<br>(in Months)<br>12 Months<br>or Less |
|--------------------------|-------------------|--------------------------------------------------------------|
| State investment pool    | \$ 523,930        | 523,930                                                      |
| Mutual Fund – PARS Trust | <u>112,861</u>    | <u>112,861</u>                                               |
| Total                    | <u>\$ 636,791</u> | <u>636,791</u>                                               |

Disclosure Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

| <u>Investment Type</u>   | <u>Total</u>      | Minimum<br>Legal<br>Rating | <u>Not Rated</u> |
|--------------------------|-------------------|----------------------------|------------------|
| State investment pool    | \$ 523,930        | N/A                        | 523,930          |
| Mutual Fund – PARS Trust | <u>112,861</u>    | N/A                        | <u>112,861</u>   |
| Total                    | <u>\$ 636,791</u> |                            | <u>636,791</u>   |

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(2) Cash and Investments (Continued)**Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investments or collateral securities that are in the possession of another party. Deposits may be covered by federal deposit insurance. The California Government Code and the Commission's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits made by state or local government units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the government unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure Commission deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. Any deposits in excess of depository insurance limits at the end of the year are collateralized by securities held at the depository financial institution's trust department. \$389,781 of deposits is held by the County as uncollateralized.

With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF).

Fair Value Measurement

The fair value of the Commission's investment in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California is reported at amounts based upon the Commission's pro rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

The Commission has a mutual fund investment in a trust with the Public Agency Retirement Service (PARS). Mutual Fund investments are not subject to fair value measurements.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(3) Capital Assets**

A summary of changes in capital assets is as follows:

|                                         | Balance at<br>July 1, 2024 | Additions        | Deletions      | Balance at<br>June 30, 2025 |
|-----------------------------------------|----------------------------|------------------|----------------|-----------------------------|
| Capital assets, being depreciated:      |                            |                  |                |                             |
| Furniture and fixtures                  | \$ 19,530                  | -                | (3,216)        | 16,314                      |
| Equipment                               | 21,085                     | -                | -              | 21,085                      |
| Software/Website                        | 30,000                     | -                | -              | 30,000                      |
| Leasehold improvements                  | 103,169                    | -                | -              | 103,169                     |
| Right to use assets                     | <u>912,526</u>             | <u>-</u>         | <u>-</u>       | <u>912,526</u>              |
| Total capital assets, being depreciated | <u>1,086,310</u>           | <u>-</u>         | <u>(3,216)</u> | <u>1,083,094</u>            |
| Less accumulated depreciation for:      |                            |                  |                |                             |
| Furniture and fixtures                  | (19,531)                   | -                | 3,216          | (16,315)                    |
| Equipment                               | (10,701)                   | (3,390)          | -              | (14,091)                    |
| Software/Website                        | (2,500)                    | (10,000)         | -              | (12,500)                    |
| Leasehold improvements                  | (94,514)                   | (1,404)          | -              | (95,918)                    |
| Right to use assets                     | <u>(290,631)</u>           | <u>(101,754)</u> | <u>-</u>       | <u>(392,385)</u>            |
| Total accumulated depreciation          | <u>(417,877)</u>           | <u>(116,548)</u> | <u>3,216</u>   | <u>(531,209)</u>            |
| Capital assets, net                     | <u>\$ 668,433</u>          | <u>(116,548)</u> | <u>-</u>       | <u>551,885</u>              |

Depreciation expense of \$116,548 was included in general government expense on the statement of activities.

**(4) Insurance**

Worker's Compensation Insurance is provided on behalf of the Commission by the County of Orange's insurance policy. The Commission pays its pro-rata share of insurance costs to the County. For coverage limits see the County of Orange Comprehensive Annual Financial Report. This report can be obtained at the Auditor-Controller County of Orange office located at Hall of Finance and Records, 1770 N. Broadway, Santa Ana, CA 92706.

The Commission has an insurance policy with the California Association of Mutual Water Companies Joint Powers Risk and Insurance Management Authority (JPRIMA) for excess liability insurance and property insurance. For general liability, the Commission maintains excess insurance coverage of \$10,000,000 with a self-insured retention of \$1,000,000 per occurrence.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

(5) **Long-Term Liabilities**

The following is a summary of changes in long-term liabilities for the year ended June 30, 2025:

|                          | Balance<br>July 1, 2024 | Additions | Deletions        | Balance<br>June 30, 2025 | Due Within<br>One Year |
|--------------------------|-------------------------|-----------|------------------|--------------------------|------------------------|
| Compensated<br>absences* | \$ 70,602               | -         | (24,384)         | 46,218                   | 30,812                 |
| Lease – property         | 650,617                 | -         | (89,091)         | 561,526                  | 95,113                 |
| Lease – copier           | <u>26,312</u>           | <u>-</u>  | <u>(4,924)</u>   | <u>21,388</u>            | <u>5,044</u>           |
| Total                    | <u>\$ 747,531</u>       | <u>-</u>  | <u>(118,399)</u> | <u>629,132</u>           | <u>130,969</u>         |

\*The balance at July 1, 2024 has been restated due to the implementation of GASB Statement No. 101.

**Leases**

In October 2019, the Commission entered into a Second Amendment to Office Lease (property lease). Pursuant to the lease, the Commission is leasing approximately 2,700 square feet of office space located in Santa Ana, California. The lease term is extended through August 31, 2030. Monthly lease payments per the agreement range from \$7,997 to \$10,682. An annual discount rate of 3% was used in calculating the lease liability.

In February 2019, the Commission entered into an Agreement with Toshiba Financial Services to lease certain copier equipment. The lease had a term of 63 months with minimum monthly payments of \$470. An annual discount rate of 3% was used in calculating the lease liability. In March 2024, the Commission entered into a new Agreement with Toshiba Financial Services to replace the lease that would end in June 2024. The lease had a term of 63 months with minimum monthly payments of \$460. An annual discount rate of 2.42% was used in calculating the lease liability.

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(5) Long-Term Liabilities (Continued)**

Annual debt service requirements are as follows:

| Fiscal<br>Year | Property          |               |                | Copier        |              |               |
|----------------|-------------------|---------------|----------------|---------------|--------------|---------------|
|                | Principal         | Interest      | Total          | Principal     | Interest     | Total         |
| 2026           | \$ 95,113         | 15,644        | 110,757        | 5,044         | 462          | 5,506         |
| 2027           | 101,123           | 12,692        | 113,815        | 5,168         | 338          | 5,506         |
| 2028           | 107,652           | 9,486         | 117,138        | 5,294         | 212          | 5,506         |
| 2029           | 114,714           | 6,160         | 120,874        | 5,424         | 82           | 5,506         |
| 2030           | <u>142,924</u>    | <u>2,704</u>  | <u>145,628</u> | <u>458</u>    | <u>1</u>     | <u>459</u>    |
| Totals         | <u>\$ 561,526</u> | <u>46,686</u> | <u>608,212</u> | <u>21,388</u> | <u>1,095</u> | <u>22,483</u> |

**(6) Retirement Plan***Plan Description*

All qualified full-time employees are eligible to participate in the Commission's General Employee Pension Plan, a cost-sharing multiple employer defined benefit pension plan administered by the Orange County Employees Retirement System (OCERS). Benefit provisions under the Plans are established by State statute and Commission resolution. OCERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions, and membership information that can be found on the OCERS website.

*Benefits Provided*

OCERS provides service retirement, disability, death, and survivor benefits to eligible employees. All regular full-time employees of the Commission who work a minimum of 20 hours per week become members of OCERS effective on the first day of employment in an eligible position. New members employed after January 1, 2013 are designated as PEPRA subject to the provisions of California Government Code 7522 et seq. and AB 197. Members hired prior to January 1, 2013 are eligible to retire once they attain the age of 50 and have acquired 10 or more years of retirement service credit. A member with 30 years of service is eligible to retire regardless of age. Members who are hired on or after January 1, 2013 are eligible to retire once they have attained the age of 52, and have acquired 5 years of retirement service credit. All members can also retire at the age of 70 regardless of service. The retirement benefit the member will receive is based upon age at retirement, final average compensation, years of retirement service credit, and retirement plan and tier.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(6) Retirement Plan (Continued)**

OCERS provides an annual cost-of-living benefit to all retirees that is based upon the Consumer Price Index for All Urban Consumers for the Orange County-Riverside-Orange County Area and is capped at 3.0%.

The Plans' provisions and benefits in effect at June 30, 2025 are summarized as follows:

| Hire date                               | Prior to<br>December 12, 2012 | After<br>December 12, 2012<br>(Legacy OCERS<br>Members) Plan P | On or After<br>January 1, 2013<br>(New OCERS<br>Members) Plan T<br>PEPRA Compliant |
|-----------------------------------------|-------------------------------|----------------------------------------------------------------|------------------------------------------------------------------------------------|
| Benefit formula                         | 2.7%@55                       | 1.62%@65                                                       | 1.62%@65                                                                           |
| Benefit vesting<br>schedule             | 10 years of<br>service        | 10 years of service                                            | 10 years of service                                                                |
| Benefit payments                        | monthly for life              | monthly for life                                               | monthly for life                                                                   |
| Retirement age                          | 50 - 55                       | 50 - 65                                                        | 52-65                                                                              |
| Monthly benefits,<br>as a % of eligible | 2.0% to 2.7%                  | 0.79% to 1.62%                                                 | 0.79% to 1.62%                                                                     |
| Required employee<br>contribution rates | 10-17%                        | 6-12%                                                          | 5-9%                                                                               |
| Required employer<br>contribution rates | 41.71%                        | 27.14%                                                         | 34.43%                                                                             |

Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate.

Funding contributions for all Plans are determined annually on an actuarial basis as of December 31 by OCERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Commission is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

Actuarial Methods and Assumptions used to determine Total Pension Liability

The Net Pension Liability was measured as of December 31, 2024. The plan's Fiduciary Net Position (plan assets) was valued as of the measurement date while the Total Pension Liability was determined based on rolling forward the actuarial valuation as of December 31, 2023.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(6) Retirement Plan (Continued)**

The following actuarial assumptions were applied to the December 31, 2024 measurement date:

|                           |                                                                        |
|---------------------------|------------------------------------------------------------------------|
| Actuarial Cost Method     | Entry-Age in accordance with the requirements of GASB Statement No. 68 |
| Inflation                 | 2.50%                                                                  |
| Salary increases          | General: 4.00% to 11.00%, vary by service, including inflation         |
| Investment rate of return | 7.00% net of pension plan investment expenses, including inflation     |

Discount Rate

The discount rate used to measure the Total Pension Liability was 7.00% as of December 31, 2024. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rates and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability as of December 31, 2024.

The long-term expected rate of return on pension plan investments, was determined using a building-block method in which expected future real rates of return (expected returns, inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and deducting expected investment expenses and a risk margin.

The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumptions are summarized as:

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

(6) Retirement Plan (Continued)

| <u>Asset Class</u>                | <u>Target Allocation</u> | <u>Long-Term Expected<br/>Real Rate of Return</u> |
|-----------------------------------|--------------------------|---------------------------------------------------|
| Global Equity                     | 45.00%                   | 7.05%                                             |
| Investment Grade Bonds            | 9.00%                    | 1.97%                                             |
| High Yield Bond                   | 0.50%                    | 4.63%                                             |
| TIPS                              | 2.00%                    | 1.77%                                             |
| Emerging Market Debt              | 0.50%                    | 4.72%                                             |
| Long-Term Government Bonds        | 3.30%                    | 2.82%                                             |
| Real Estate                       | 3.00%                    | 3.86%                                             |
| Private Equity                    | 15.00%                   | 9.84%                                             |
| Private Credit                    | 3.50%                    | 6.47%                                             |
| Value Added Real Estate           | 3.00%                    | 7.38%                                             |
| Opportunistic Real Estate         | 1.00%                    | 9.74%                                             |
| Energy                            | 2.00%                    | 10.89%                                            |
| Infrastructure (Core Private)     | 1.00%                    | 5.98%                                             |
| Infrastructure (Non-Core Private) | 3.00%                    | 8.88%                                             |
| Global Macro                      | 1.70%                    | 3.17%                                             |
| CTA (Trend Following)             | 3.30%                    | 3.15%                                             |
| Alternative Risk Premia           | 1.70%                    | 3.24%                                             |
| Special Situations Lending        | 1.50%                    | 8.96%                                             |
| Total                             | <u>100%</u>              |                                                   |

*Allocation of Net Pension Liability*

The proportion of the net pension liability was based on a projection of the Commission's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. The following table shows the Commission's proportionate share of the net pension liability over the measurement period:

|                               | <u>Net Pension Liability</u> |
|-------------------------------|------------------------------|
| Balance at: December 31, 2023 | \$ 1,704,989                 |
| Balance at: December 31, 2024 | <u>1,274,187</u>             |
| Net change during 2024        | <u>\$ (430,802)</u>          |

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(6) Retirement Plan (Continued)**

The Commission's proportionate share of the net pension liability for the Plan was as follows:

|                                |        |
|--------------------------------|--------|
| Proportion – December 31, 2023 | 0.035% |
| Proportion – December 31, 2024 | 0.032% |
| Change – Increase (Decrease)   | 0.003% |

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate*

The following presents the net pension liability of the Plan as of the Measurement Date, calculated using the discount rate of 7.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.00 percent) or 1 percentage-point higher (8.00 percent) than the current rate:

|                                                 | Discount Rate –<br><u>1% (6.00%)</u> | Current Discount<br>Rate (7.00%) | Discount Rate +<br><u>1% (8.00%)</u> |
|-------------------------------------------------|--------------------------------------|----------------------------------|--------------------------------------|
| Actuarially-Determined<br>Net Pension Liability | <u>\$ 2,184,005</u>                  | <u>1,274,187</u>                 | <u>530,153</u>                       |

*Amortization of Deferred Outflows and Deferred Inflows of Resources*

Under GASB 68, deferred inflows and deferred outflows of resources related to pensions are recognized in pension expense systematically over time.

The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred inflows and deferred outflows to be recognized in future pension expense.

The amortization period differs depending on the source of the gain or loss:

|                                                     |                                                                                                                                                                                                                           |
|-----------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Difference between projected<br>and actual earnings | 5 year straight-line amortization                                                                                                                                                                                         |
| All other amounts                                   | Straight-line amortization over the<br>average expected remaining service lives<br>of all members that are provided with<br>benefits (active, inactive, and retired as<br>of the beginning of the measurement<br>period). |

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(6) Retirement Plan (Continued)**Pension Expense and Deferred Outflows and Deferred Inflows of Resources  
Related to Pensions

For the measurement period ending December 31, 2024 (the measurement date), the Commission recognized pension expense of \$165,867 for the Plan.

As of the December 31, 2024 measurement date, the Commission reports other amounts for the Plan as deferred outflow and deferred inflow of resources related to pensions as follows:

|                                                                                      | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--------------------------------------------------------------------------------------|--------------------------------------|-------------------------------------|
| Differences between Actual Contributions<br>and Proportionate Share of Contributions | \$ 181,441                           | 275,421                             |
| Differences between Expected and Actual<br>Experience                                | 84,985<br>50,707                     | 1,732<br>-                          |
| Change of Assumptions                                                                | -                                    | -                                   |
| Net Difference between Projected and<br>Actual Earnings on Pension Plan              | -                                    | -                                   |
| Investments                                                                          | -                                    | 40,154                              |
| Total                                                                                | <u>\$ 317,133</u>                    | <u>317,307</u>                      |

Amounts reported as deferred outflows and deferred inflows of resources in the previous chart will be recognized in future pension expense as follows:

| Fiscal Year<br>ended June 30 | Deferred Outflows<br>(Inflows) of Resources |
|------------------------------|---------------------------------------------|
| 2026                         | \$ 28,496                                   |
| 2027                         | 99,078                                      |
| 2028                         | (68,587)                                    |
| 2029                         | (49,094)                                    |
| 2030                         | (10,067)                                    |

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(7) Other Post-Employment Benefits***Plan Description*

The Commission's employees with at least one year of credit service as of June 1, 2023 may participate in a Retiree Medical Plan (Plan), a cost-sharing multiple-employer defined benefit post-employment healthcare plan. The Plan is offered and administered by the County of Orange. The County identifies this plan as a single-employer plan, as it is considered the primary plan participant and the other participating entities are considered immaterial to the Plan as a whole. The Plan assists retirees with the cost of retiree health insurance premiums and/or Medicare premiums.

On December 20, 2022, the County established the County-sponsored health reimbursement arrangement (HRA), and the Commission subsequently approved its participation in the HRA on April 12, 2023. The HRA is offered and administered by the County of Orange, and the Commission makes contributions through the HRA on behalf of its employees to assist with eligible medical expenses. There is no service requirement for the HRA benefit.

The Commission has the authority to amend benefit provisions to the HRA. The County issues a publicly available financial report that includes financial statements and required supplementary information for the Retiree Medical Plan. That report may be obtained by writing Auditor-Controller's Office; County of Orange, 1770 N. Broadway, Santa Ana, California 92706 or accessed at its website: <http://www.ac.ocgov.com>.

*Benefits Provided*

Employees with at least one year of credit service as of June 1, 2023 and who are actively retired from the Commission and receiving a monthly retirement allowance from the Orange County Employees Retirement System (OCERS) may be eligible to receive a monthly grant through the Retiree Medical Plan to be used to offset the cost of OPEB.

Beginning July 1, 2023, the Commission began contributing \$60 each pay period for each full-time employee through the HRA offered and administered by the County. Part-time employees are eligible to receive \$30 each pay period. Beginning July 1, 2024, contributions made by the Commission on behalf of employees will experience an annual increase of 2.5% unless otherwise amended by the Commission. Funds within the HRA are only available to employees upon separation from the Commission and to assist with eligible medical expenses.

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to the Basic Financial Statements****Year ended June 30, 2025****(Continued)****(7) Other Post-Employment Benefits (Continued)***Employees Covered*

As of the December 31, 2024 measurement date, the following current and former employees were covered by the benefit terms under the Retiree Healthcare Plan:

|                                                                  |          |
|------------------------------------------------------------------|----------|
| Active employees                                                 | 3        |
| Inactive employees or beneficiaries currently receiving benefits | -        |
| Inactive employees entitled to, but not yet receiving benefits   | -        |
| Total                                                            | <u>3</u> |

*Contributions*

Contribution requirements of the Commission are established by the County of Orange. The Commission's contractually required contribution rate for the year-ended June 30, 2025 was 1.60 percent of covered payroll, actuarially determined as an amount that is expected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years.

Contributions to the OPEB plan from the Commission were \$5,045 for the fiscal year ended June 30, 2025. Currently, contributions are not required from plan members.

*OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

At June 30, 2025, the Commission reported a liability of \$45,000 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of December 31, 2024, and the total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of June 30, 2023. The Commission's proportion of the collective net OPEB liability was based on a projection of the Commission's share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2024 and 2023, the Commission's proportion was 0.020% percent and 0.037%, respectively.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

(7) **Other Post-Employment Benefits (Continued)**

For the fiscal year ended June 30, 2025, the Commission recognized an expense of \$36,000 for the OPEB plan. As of fiscal year ended June 30, 2025, the Commission reported deferred outflows of resources related to OPEB from the following sources:

|                                                                                     | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|-------------------------------------------------------------------------------------|--------------------------------------|-------------------------------------|
| OPEB contributions subsequent<br>to measurement date                                | \$ 2,055                             | -                                   |
| Changes of assumptions                                                              | 2,000                                | 1,000                               |
| Change in proportion                                                                | 16,000                               | 49,000                              |
| Difference between expected and<br>actual experience                                | -                                    | 10,000                              |
| Net difference between<br>projected and actual earnings<br>on OPEB plan investments | -                                    | 1,000                               |
| Total                                                                               | <u>\$ 20,055</u>                     | <u>61,000</u>                       |

The \$2,055 reported as deferred outflows of resources related to contributions subsequent to the December 31, 2024 measurement date will be recognized as a reduction of the net OPEB liability during the fiscal year ending June 30, 2026. Other amounts reported as deferred inflows of resources related to OPEB will be recognized as expense as follows:

| <u>Fiscal Year<br/>Ended June 30</u> | <u>Deferred Outflows/<br/>(Inflows) of Resources</u> |
|--------------------------------------|------------------------------------------------------|
| 2026                                 | \$ (8,000)                                           |
| 2027                                 | (4,000)                                              |
| 2028                                 | (4,000)                                              |
| 2029                                 | (10,000)                                             |
| 2030                                 | (11,000)                                             |
| Thereafter                           | (6,000)                                              |

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

(7) **Other Post-Employment Benefits (Continued)**Actuarial Assumptions

The Commission's total OPEB liability was determined by an actuarial valuation as of June 30, 2023 using the following actuarial methods and assumptions:

|                                                     |                                                                                                                                                                                                                                                                              |
|-----------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Discount Rate                                       | 7.00%                                                                                                                                                                                                                                                                        |
| Long-Term Expected Rate of<br>Return on Investments | 7.00%, net of investment expenses                                                                                                                                                                                                                                            |
| Inflation                                           | 2.50% annually                                                                                                                                                                                                                                                               |
| Salary Increases                                    | 3.00%, annually                                                                                                                                                                                                                                                              |
| Grant Increase Rate                                 | AFSCME – lesser of 5% and Medical Trend<br>Non-AFSCME – 0% or lesser of 3% and<br>Medical Trend                                                                                                                                                                              |
| Medical Trend                                       | Non-Medicare – 8.50% for 2025,<br>decreasing to an ultimate rate of 3.45% in<br>2076<br>Medicare (Non-Kaiser) – 7.50% for 2025,<br>decreasing to an ultimate rate 3.45% in<br>2076<br>Medicare (Kaiser) – 6.25% for 2025,<br>decreasing to an ultimate rate 3.45% in<br>2076 |

Mortality rates were based on the OCERS 2017-2019 Experience Study, as appropriate, with adjustments for mortality improvements based on Scale MP-19.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

(7) **Other Post-Employment Benefits (Continued)**

The target asset allocation and expected long term rate of return were based on Segal Consulting's 2014-2016 Experience Study for OCERS. The long term expected real rate of return assumptions are presented as arithmetic means as follows:

| <u>Asset Class</u>                   | <u>Target Allocation</u> | <u>Long-Term Expected<br/>Real Rate of Return</u> |
|--------------------------------------|--------------------------|---------------------------------------------------|
| Global Equity                        | 45.00%                   | 7.05%                                             |
| Investment Grade Bonds               | 9.00%                    | 1.97%                                             |
| High Yield Bond                      | 0.50%                    | 4.63%                                             |
| TIPS                                 | 2.00%                    | 1.77%                                             |
| Emerging Market Debt                 | 0.50%                    | 4.72%                                             |
| Long-Term Government Bonds           | 3.30%                    | 2.82%                                             |
| Real Estate                          | 3.00%                    | 3.86%                                             |
| Private Equity                       | 15.00%                   | 9.84%                                             |
| Private Credit                       | 3.50%                    | 6.47%                                             |
| Value Added Real Estate              | 3.00%                    | 7.38%                                             |
| Opportunistic Real Estate            | 1.00%                    | 9.74%                                             |
| Energy                               | 2.00%                    | 10.89%                                            |
| Infrastructure (Core Private)        | 1.00%                    | 5.98%                                             |
| Infrastructure (Non-Core Private)    | 3.00%                    | 8.88%                                             |
| Global Macro                         | 1.70%                    | 3.17%                                             |
| CTA (Trend Following)                | 3.30%                    | 3.15%                                             |
| Alternative Risk Premia              | 1.70%                    | 3.24%                                             |
| Special Situations Lending           | 1.50%                    | 8.96%                                             |
| Total                                | <u>100%</u>              |                                                   |
| Assumed Long-Term Rate of Inflation  |                          | 2.50%                                             |
| Expected Long-Term Rate of Inflation |                          | 7.00%                                             |

Discount Rate

The discount rate used to measure the total OPEB liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that Authority contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(7) Other Post-Employment Benefits (Continued)**OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued OCERS financial report.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Plan as of the Measurement Date, calculated using the discount rate of 7.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.00 percent) or 1 percentage-point higher (8.00 percent) than the current rate:

|                                                               | Discount<br>Rate – 1%<br>(6.00%) | Current<br>Discount Rate<br>(7.00%) | Discount<br>Rate + 1%<br>(8.00%) |
|---------------------------------------------------------------|----------------------------------|-------------------------------------|----------------------------------|
| Commission's proportionate share<br>of the Net OPEB Liability | <u>\$57,000</u>                  | <u>45,000</u>                       | <u>34,000</u>                    |

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the Commission if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for measurement period ended December 31, 2024:

|                                                               | 1%<br>decrease<br>6.5%/5.5%<br>decreasing<br>to 3% | Current<br>Healthcare Cost<br>Trend Rate<br>7.5%/6.5%<br>decreasing to<br>4% | 1%<br>increase<br>8.5%/7.5%<br>decreasing<br>to 5% |
|---------------------------------------------------------------|----------------------------------------------------|------------------------------------------------------------------------------|----------------------------------------------------|
| Commission's proportionate<br>share of the Net OPEB Liability | <u>\$41,000</u>                                    | <u>45,000</u>                                                                | <u>49,000</u>                                      |

**(8) Related Party Transactions**

The Commission and the County entered into a County Services Agreement to provide workers' compensation insurance, employee benefits administration, payroll, information technology support, and billing and collection services. The total amount paid by the Commission to the County for the year ended June 30, 2025 was \$12,361.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Notes to the Basic Financial Statements

Year ended June 30, 2025

(Continued)

**(9) Net Position Restatement**

Effective July 1, 2024, the Commission implemented GASB Statement No. 101, Compensated Absences. The new standard updates the recognition and measurement guidance for compensated absences and replaces the previous standard, GASB Statement No. 16. This was implemented on a retroactive basis, with the net effect of the change in accounting principle applied to the beginning balance of the Compensated Absences Liability.

As a result of this implementation, additional compensated absences resulted from the addition of payroll-related taxes and sick leave benefits. The following schedule summarizes the net effects on beginning fund balance and net position as follows:

| Description                                    | Governmental<br>Activities |
|------------------------------------------------|----------------------------|
| Beginning net position, as previously reported | \$ (22,029)                |
| Implementation of GASB 101                     | <u>(21,541)</u>            |
| Beginning net position, as restated            | <u><u>\$ (43,570)</u></u>  |

REQUIRED SUPPLEMENTARY INFORMATION

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Schedule of the Plan's Proportionate Share of the Net Pension Liability and Related Ratios as of the Measurement Date

## Last Ten Fiscal Years

Measurement Date

|                                                                                              | <u>December<br/>31, 2024</u> | <u>December<br/>31, 2023</u> | <u>December<br/>31, 2022</u> | <u>December<br/>31, 2021</u> | <u>December<br/>31, 2020</u> |
|----------------------------------------------------------------------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
| Proportion of the Collective Net Pension Liability                                           | 0.032%                       | 0.035%                       | 0.029%                       | 0.045%                       | 0.030%                       |
| Proportionate Share of the Collective Net Pension Liability                                  | \$1,274,187                  | 1,704,989                    | 1,587,646                    | 912,794                      | 1,248,133                    |
| Covered Payroll                                                                              | \$575,199                    | 599,088                      | 488,433                      | 511,264                      | 463,507                      |
| Proportionate Share of the Collective Net Pension Liability as percentage of covered payroll | 221.52%                      | 284.60%                      | 325.05%                      | 178.54%                      | 269.28%                      |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                   | 85.77%                       | 81.81%                       | 73.88%                       | 91.45%                       | 76.95%                       |

## Notes to Schedule:

Benefit Changes – There were no changes in benefits

Changes in Assumptions – The discount rate was reduced from 7.25% as of December 31, 2016 to 7.00% as of December 31, 2017. The inflation rate was reduced from 3.00% as of December 31, 2016 to 2.75% as of December 31, 2017. Salary increases were increased from 4.50% to 13.50% as of December 31, 2016 to 4.25% to 12.25% as of December 31, 2017. Salary increases were decreased from 4.00% to 11.00% as of December 31, 2021 to December 31, 2024.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Schedule of the Plan's Proportionate Share of the Net Pension Liability and Related Ratios as of the Measurement Date

## Last Ten Fiscal Years

(Continued)

|                                                                                              | <u>Measurement Date</u>      |                              |                              |                              |                              |
|----------------------------------------------------------------------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
|                                                                                              | <u>December<br/>31, 2019</u> | <u>December<br/>31, 2018</u> | <u>December<br/>31, 2017</u> | <u>December<br/>31, 2016</u> | <u>December<br/>31, 2015</u> |
| Proportion of the Collective Net Pension Liability                                           | 0.029%                       | 0.026%                       | 0.026%                       | 0.026%                       | 0.020%                       |
| Proportionate Share of the Collective Net Pension Liability                                  | 1,489,642                    | \$1,582,703                  | 1,267,133                    | 1,340,888                    | 1,156,534                    |
| Covered Payroll                                                                              | 475,099                      | \$419,538                    | 394,760                      | 374,792                      | 287,698                      |
| Proportionate Share of the Collective Net Pension Liability as percentage of covered payroll | 313.54%                      | 377.25%                      | 320.99%                      | 357.77%                      | 402.00%                      |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                   | 73.18%                       | 67.06%                       | 74.93%                       | 68.69%                       | 64.73%                       |

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Schedule of Plan Contributions – Defined Benefit Pension Plan****Last Ten Fiscal Years**

|                                                                                  | Fiscal Year<br><u>2024-25</u> | Fiscal Year<br><u>2023-24</u> | Fiscal Year<br><u>2022-23</u> | Fiscal Year<br><u>2021-22</u> | Fiscal Year<br><u>2020-21</u> |
|----------------------------------------------------------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|
| Actuarially<br>Determined<br>Contribution                                        | \$205,000                     | 221,000                       | 182,000                       | 184,000                       | 145,000                       |
| Contributions<br>in Relation to<br>the Actuarially<br>Determined<br>Contribution | <u>\$205,000</u>              | <u>221,000</u>                | <u>182,000</u>                | <u>184,000</u>                | <u>145,000</u>                |
| Contribution<br>Deficiency<br>(Excess)                                           | \$ <u>      -</u>             | <u>      -</u>                | <u>      -</u>                | <u>      -</u>                | <u>      -</u>                |
| Covered<br>Payroll                                                               | \$500,019                     | 535,842                       | 556,543                       | 512,901                       | 445,095                       |
| Contributions<br>as a<br>Percentage of<br>Covered<br>Payroll                     | 41.00%                        | 41.24%                        | 32.70%                        | 35.87%                        | 32.58%                        |

## Notes to Schedule:

Fiscal Year End: June 30, 2025  
Valuation Date: December 31, 2024

## Methods and assumptions used to determine contribution rates:

|                           |                                                                   |
|---------------------------|-------------------------------------------------------------------|
| Actuarial Cost Method     | Entry Age                                                         |
| Amortization Method       | Level Percent of Payroll                                          |
| Asset Valuation Method    | 5-year smooth market                                              |
| Discount Rate             | 7.00%                                                             |
| Projected Salary Increase | 4.00% to 11.00% depending on age, service, and type of employment |
| Inflation                 | 2.75%                                                             |
| Payroll Growth            | 3.00%                                                             |

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Schedule of Plan Contributions – Defined Benefit Pension Plan****Last Ten Fiscal Years****(Continued)**

|                                                                                     | Fiscal Year<br><u>2019-20</u> | Fiscal Year<br><u>2018-19</u> | Fiscal Year<br><u>2017-18</u> | Fiscal Year<br><u>2016-17</u> | Fiscal Year<br><u>2015-16</u> |
|-------------------------------------------------------------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|
| Actuarially<br>Determined<br>Contribution                                           | 139,000                       | \$120,000                     | 116,000                       | 115,921                       | 93,000                        |
| Contributions<br>in Relation to<br>the<br>Actuarially<br>Determined<br>Contribution | <u>139,000</u>                | <u>120,000</u>                | <u>116,000</u>                | <u>115,921</u>                | <u>93,000</u>                 |
| Contribution<br>Deficiency<br>(Excess)                                              | \$ <u>      -</u>             | <u>      -</u>                | <u>      -</u>                | <u>      -</u>                | <u>      -</u>                |
| Covered<br>Payroll                                                                  | 488,943                       | 411,308                       | 405,196                       | 389,422                       | 340,997                       |
| Contributions<br>as a<br>Percentage of<br>Covered<br>Payroll                        | 28.43%                        | 29.17%                        | 28.63%                        | 29.77%                        | 27.27%                        |

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Schedule of the Proportionate Share of the Net OPEB Liability and Related Ratios  
as of the Measurement Date****Last Ten Fiscal Years\***

|                                                                                                      | <u>Measurement Date</u>      |                              |                              |                              |
|------------------------------------------------------------------------------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
|                                                                                                      | <u>December<br/>31, 2024</u> | <u>December<br/>31, 2023</u> | <u>December<br/>31, 2022</u> | <u>December<br/>31, 2021</u> |
| Proportion of the Collective Net OPEB Liability                                                      | 0.0200%                      | 0.0370%                      | 0.0400%                      | 0.0400%                      |
| Proportionate Share of the Collective Net OPEB Liability                                             | \$45,000                     | \$85,000                     | 119,000                      | 103,000                      |
| Covered-Employee Payroll                                                                             | \$556,000                    | \$505,000                    | 474,000                      | 433,000                      |
| Proportionate Share of the Collective Net OPEB Liability as a Percentage of Covered-Employee Payroll | 8.09%                        | 16.83%                       | 25.11%                       | 23.79%                       |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability                              | 65.74%                       | 68.68%                       | 56.74%                       | 65.43%                       |

## Notes to Schedule:

Benefit Changes – There were no changes in benefits.

Changes in Assumptions – Medical trend and Medicare Part B trend were updated, decreasing to an ultimate rate of 3.45% in 2076.

*\*Fiscal year 2018 was the first year of implementation, therefore only eight years are shown.*

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

Schedule of the Proportionate Share of the Net OPEB Liability and Related Ratios  
as of the Measurement Date

Last Ten Fiscal Years\*

(Continued)

|                                                                                                      | <u>Measurement Date</u>      |                              |                              |                              |
|------------------------------------------------------------------------------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
|                                                                                                      | <u>December<br/>31, 2020</u> | <u>December<br/>31, 2019</u> | <u>December<br/>31, 2018</u> | <u>December<br/>31, 2017</u> |
| Proportion of the Collective Net OPEB Liability                                                      | 0.0328%                      | 0.0311%                      | 0.0305%                      | 0.0324%                      |
| Proportionate Share of the Collective Net OPEB Liability                                             | \$109,593                    | 110,526                      | 126,448                      | 130,408                      |
| Covered-Employee Payroll                                                                             | \$440,000                    | 435,000                      | 407,000                      | 387,000                      |
| Proportionate Share of the Collective Net OPEB Liability as a Percentage of Covered-Employee Payroll | 24.91%                       | 25.41%                       | 31.07%                       | 33.70%                       |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability                              | 54.93%                       | 51.87%                       | 42.55%                       | 42.30%                       |

*\*Fiscal year 2018 was the first year of implementation, therefore only eight years are shown.*

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Schedule of Contributions – OPEB Plan****Last Ten Fiscal Years\***

|                                                                                  | Fiscal Year<br><u>2024-25</u> | Fiscal Year<br><u>2023-24</u> | Fiscal Year<br><u>2022-23</u> | Fiscal Year<br><u>2021-22</u> |
|----------------------------------------------------------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|
| Actuarially<br>Determined<br>Contribution                                        | \$8,000                       | 15,000                        | 17,000                        | 16,000                        |
| Contributions in<br>Relation to the<br>Actuarially<br>Determined<br>Contribution | <u>\$8,000</u>                | <u>15,000</u>                 | <u>17,000</u>                 | <u>16,000</u>                 |
| Contribution<br>Deficiency (Excess)                                              | <u>\$ -</u>                   | <u>-</u>                      | <u>-</u>                      | <u>-</u>                      |
| Covered-Employee<br>Payroll                                                      | \$499,000                     | 521,000                       | 509,000                       | 501,000                       |
| Contributions as a<br>Percentage of<br>Covered-Employee<br>Payroll               | 1.60%                         | 2.87%                         | 3.34%                         | 3.19%                         |

## Notes to Schedule:

Fiscal Year End: June 30, 2025  
Valuation Date: June 30, 2023

## Methods and assumptions used to determine contribution rates:

|                        |                                                                                     |
|------------------------|-------------------------------------------------------------------------------------|
| Actuarial Cost Method  | Entry Age                                                                           |
| Amortization Method    | Level Percent of Payroll                                                            |
| Asset Valuation Method | 5-year smooth market                                                                |
| Discount Rate          | 7.00%                                                                               |
| Inflation              | 2.50%                                                                               |
| Mortality              | OCERS 2017-2019 experience study                                                    |
| Medical Trend          | Non-Medicare – 8.5% for 2025, decreasing to an ultimate rate 3.45% in 2076          |
|                        | Medicare (Non-Kaiser) – 7.5% for 2025, decreasing to an ultimate rate 3.45% in 2076 |
|                        | Medicare (Kaiser) – 6.25% for 2025, decreasing to an ultimate rate 3.45% in 2076    |

*\*Fiscal year 2018 was the first year of implementation, therefore only eight years are shown.*

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

## Schedule of Contributions – OPEB Plan

## Last Ten Fiscal Years\*

(Continued)

|                                                                                  | Fiscal Year<br><u>2020-21</u> | Fiscal Year<br><u>2019-20</u> | Fiscal Year<br><u>2018-19</u> | Fiscal Year<br><u>2017-18</u> |
|----------------------------------------------------------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|
| Actuarially<br>Determined<br>Contribution                                        | \$14,000                      | 18,000                        | 17,440                        | 16,354                        |
| Contributions in<br>Relation to the<br>Actuarially<br>Determined<br>Contribution | <u>\$14,000</u>               | <u>18,000</u>                 | <u>17,440</u>                 | <u>16,354</u>                 |
| Contribution<br>Deficiency (Excess)                                              | <u>-</u>                      | <u>-</u>                      | <u>-</u>                      | <u>-</u>                      |
| Covered-Employee<br>Payroll                                                      | \$433,000                     | 483,000                       | 440,000                       | 396,000                       |
| Contributions as a<br>Percentage of<br>Covered-Employee<br>Payroll               | 3.23%                         | 3.73%                         | 3.96%                         | 4.13%                         |

## Notes to Schedule:

Fiscal Year End: June 30, 2025  
Valuation Date: June 30, 2023

## Methods and assumptions used to determine contribution rates:

|                        |                                                                                     |
|------------------------|-------------------------------------------------------------------------------------|
| Actuarial Cost Method  | Entry Age                                                                           |
| Amortization Method    | Level Percent of Payroll                                                            |
| Asset Valuation Method | 5-year smooth market                                                                |
| Discount Rate          | 7.00%                                                                               |
| Inflation              | 2.50%                                                                               |
| Mortality              | OCERS 2017-2019 experience study                                                    |
| Medical Trend          | Non-Medicare – 8.5% for 2025, decreasing to an ultimate rate 3.45% in 2076          |
|                        | Medicare (Non-Kaiser) – 7.5% for 2025, decreasing to an ultimate rate 3.45% in 2076 |
|                        | Medicare (Kaiser) – 6.25% for 2025, decreasing to an ultimate rate 3.45% in 2076    |

\*Fiscal year 2018 was the first year of implementation, therefore only eight years are shown.

## ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION

Schedule of Revenues, Expenditures, and Changes in Fund Balance  
Budget and Actual - General FundYear ended June 30, 2025  
(with comparative information for the prior year)

|                                                              | Budgeted Amounts    |                  |                  | Variance with<br>Final Budget<br>Positive<br>(Negative) | Prior<br>Year<br>Actual |
|--------------------------------------------------------------|---------------------|------------------|------------------|---------------------------------------------------------|-------------------------|
|                                                              | Original            | Final            | Actual           |                                                         |                         |
| Revenues:                                                    |                     |                  |                  |                                                         |                         |
| Apportionments                                               | \$ 1,581,320        | 1,581,320        | 1,581,320        | -                                                       | 1,411,890               |
| Investment income                                            | 38,390              | 38,390           | 70,202           | 31,812                                                  | 77,580                  |
| Other                                                        | -                   | -                | 497              | 497                                                     | 393                     |
| Total revenues                                               | <u>1,619,710</u>    | <u>1,619,710</u> | <u>1,652,019</u> | <u>32,309</u>                                           | <u>1,489,863</u>        |
| Expenditures:                                                |                     |                  |                  |                                                         |                         |
| General government:                                          |                     |                  |                  |                                                         |                         |
| Salaries and benefits                                        | 1,131,590           | 1,131,590        | 838,598          | 292,992                                                 | 919,887                 |
| Service and supplies                                         | 728,460             | 728,460          | 367,952          | 360,508                                                 | 427,716                 |
| Debt service:                                                |                     |                  |                  |                                                         |                         |
| Principal                                                    | -                   | -                | 94,015           | (94,015)                                                | 89,925                  |
| Interest                                                     | -                   | -                | 18,882           | (18,882)                                                | 21,082                  |
| Total expenditures                                           | <u>1,860,050</u>    | <u>1,860,050</u> | <u>1,319,447</u> | <u>540,603</u>                                          | <u>1,458,610</u>        |
| Excess (deficiency) of revenues<br>over (under) expenditures | <u>(240,340)</u>    | <u>(240,340)</u> | <u>332,572</u>   | <u>572,912</u>                                          | <u>31,253</u>           |
| Other financing sources (uses):                              |                     |                  |                  |                                                         |                         |
| Issuance of lease                                            | -                   | -                | -                | -                                                       | 27,121                  |
| Net change in fund balances                                  | (240,340)           | (240,340)        | 332,572          | 572,912                                                 | 58,374                  |
| Fund balances at beginning of year                           | <u>1,422,148</u>    | <u>1,422,148</u> | <u>1,422,148</u> | -                                                       | <u>1,363,774</u>        |
| Fund balances at end of year                                 | <u>\$ 1,181,808</u> | <u>1,181,808</u> | <u>1,754,720</u> | <u>572,912</u>                                          | <u>1,422,148</u>        |

See accompanying notes to the required supplementary information

**ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION****Notes to Required Supplementary Information****Year ended June 30, 2025****(1) Budgetary Reporting**

The Commission established accounting control through formal adoption of an annual budget for the General Fund. The budget is prepared on a basis consistent with generally accepted accounting principles. The adopted budget can be amended by the Commission to change both appropriations and estimated revenues as unforeseen circumstances come to management's attention. Increases and decreases in revenue and appropriations and transfers between funds require Commission's approval. However, the Executive Officer may authorize changes within funds. Expenditures may not exceed total appropriations at the individual fund level. It is the practice of the Commission's management to review the budget monthly and provide quarterly updates to the Commission. A budget is not prepared for the Special Revenue Fund.

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**Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

Board of Commissioners  
 Orange County Local Agency Formation Commission  
 Santa Ana, California

**Independent Auditor's Report**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Orange County Local Agency Formation Commission (the "Commission"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated October 29, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Davis Fan" followed by a stylized flourish.

Irvine, California  
October 29, 2025

**8b** | Commission  
Discussion**REGULAR MEMBERS**CHAIR  
**Donald P. Wagner**  
County MemberVICE CHAIR  
**Wendy Bucknum**  
City MemberIMMEDIATE PAST CHAIR  
**Douglass Davert**  
Special District Member**James Fisler**  
Special District Member**Peggy Huang**  
City Member**Derek J. McGregor**  
Public Member**VACANT**  
County Member**ALTERNATES****Kathryn Freshley**  
Special District Member**Carol Moore**  
City Member**Lou Penrose**  
Public Member**VACANT**  
County Member**STAFF****Luis Tapia**  
Executive Officer**Scott Smith**  
General Counsel**MEETING DATE:** November 12, 2025**TO:** Local Agency Formation Commission  
of Orange County**FROM:** Executive Officer  
Policy Analyst I**SUBJECT:** OC LAFCO Post-Municipal Service Review Survey**BACKGROUND**

In April 2025, the Commission approved its three-year 2025-2028 Work Plan, including four goals with identified objectives. One of the goals included in the Work Plan is improving the Municipal Service Review (MSR) process for future MSRs, a goal previously identified as part of the 2022-2025 Work Plan. To help implement this goal, staff was directed to distribute a post-MSR survey to gather feedback from agencies following the completion of their MSR, with the intent of informing the Commission of the agencies' experiences. This feedback is intended to assist the Commission in enhancing or maintaining components of the MSR process, as warranted.

Throughout 2025, the post-MSR survey was distributed to agencies following the completion of their MSRs as part of the ongoing fourth cycle review. To date, these include the Orange County Water District, the Orange County Mosquito and Vector Control District, and the agencies included in the Central MSR Region (the Cities of Anaheim, Irvine, Orange, Santa Ana, Tustin, and Villa Park, and East Orange County Water District, Irvine Ranch Water District, Serrano Water District, and Silverado-Modjeska Recreation and Parks District). The survey polled the agencies on the following:

1. Was your agency notified by OC LAFCO in advance of the MSR process commencing?
2. Did OC LAFCO provide regular or sufficient communication throughout the MSR process?
3. How many hours were required of your agency's staff during the MSR process (i.e., meetings, other communication with OC LAFCO, and other activities deemed)?
4. Overall, how would you rate the MSR process?

5. Please provide general comments here on the MSR process. Comments provided are intended to assist OC LAFCO in improving or sustaining components of the MSR process (optional).

The chart below provides a summary of the responses provided by the agencies:

| <i><b>Post MSR Survey Responses Summary</b></i>           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |                      |                        |
|-----------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|------------------------|
| <b>Agency</b>                                             | <b>Agency Responses</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | <b>MSR Completed</b> | <b>Future MSR Date</b> |
| <b>Orange County Water District</b>                       | <ul style="list-style-type: none"> <li>Notified in advance.</li> <li>Sufficient communication provided.</li> <li>Less than 20 hours of staff time required.</li> <li>Very collaborative process.</li> <li>The process went very well. There was a lot of coordination and no surprises.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | March 2025           | <b>2030</b>            |
| <b>Orange County Mosquito and Vector Control District</b> | <ul style="list-style-type: none"> <li>Notified in advance.</li> <li>Sufficient communication provided.</li> <li>20-30 hours of staff time required.</li> <li>Mostly collaborative process.</li> <li>"While the process was very collaborative, the change in staffing did delay the MSR. The current staff that I was working with were amazing in getting it back on track and caught up on the District's services."</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | July 2025            | <b>2030</b>            |
| <b>Central MSR Region</b>                                 | <ul style="list-style-type: none"> <li>Notified in advance.</li> <li>Sufficient communication provided.</li> <li>Less than 30 hours of staff time required.</li> <li>Very/Mostly collaborative process.</li> <li>"If I recall, LAFCO sent their initial MSR questionnaire to the City Manager's Office. It then took some time for the MSR to trickle down to staff in the Community Development Department, after which there was a last-minute effort to get other departments' feedback. LAFCO may find it helpful to send notice of the MSR to the City Manager and all of the Department Directors, AND specifically identify the sections of the MSR questionnaire that are applicable to each department. In Tustin's case, after the MSR landed on the Community Development's desk, we only answered questions/topics relevant to our Department. We assumed that Public Works</li> </ul> | September 2025       | <b>2030</b>            |

|  |                                                                                                                                                             |  |  |
|--|-------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|
|  | <p>was covering infrastructure questions; Finance was covering fiscal questions, etc.”</p> <ul style="list-style-type: none"> <li>• “Well done.”</li> </ul> |  |  |
|--|-------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|

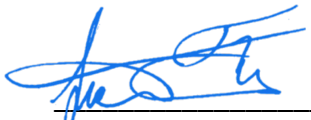
### Next Steps

Staff completed the distribution of the post-MSR survey in accordance with the timeline established within the Commission's 2025-2028 strategic plan. Overall, the survey continues to serve as a valuable tool for the Commission to receive feedback from cities and special districts regarding one of the agency's core mandates. The responses will be used to enhance, where applicable, and sustain effective elements of the MSR process. As agencies complete the MSR process, they will continue to be asked to complete the survey, and the responses will be shared with the Commission in future updates.

### RECOMMENDED ACTION

This is a receive and file report and requires no action by the Commission.

Respectfully Submitted,

  
 LUIS TAPIA

  
 AIMEE DIAZ

**REGULAR MEMBERS****CHAIR**  
**Donald P. Wagner**  
County Member**VICE CHAIR**  
**Wendy Bucknum**  
City Member**IMMEDIATE PAST CHAIR**  
**Douglass Davert**  
Special District Member**James Fisler**  
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Special District Member**Carol Moore**  
City Member**Lou Penrose**  
Public Member**VACANT**  
County Member**STAFF****Luis Tapia**  
Executive Officer**Scott Smith**  
General Counsel**MEETING DATE:** November 12, 2025**8c** | Consent  
Calendar**TO:** Local Agency Formation Commission  
of Orange County**FROM:** Executive Officer  
Office Manager/Commission Clerk**SUBJECT:** 2026 Meeting and Events Calendar

In accordance with the OC LAFCO Bylaws, each year the Commission adopts an annual meeting calendar. The proposed 2026 Meeting and Events Calendar is attached for Commission approval. The calendar reflects the dates of the Commission's regular meetings and indicates dates of office closure in observance of legal holidays and the Commission's flexible work schedule. The OC LAFCO regular meetings are held on the second Wednesday of every month at 8:15 a.m. at the County Administrative North (CAN), First Floor Multipurpose Room 101, 400 West Civic Center Drive in Santa Ana. The proposed calendar notes that during November, a legal holiday occurs on the respective second Wednesday, therefore, the calendar reflects the regular meeting on the third Wednesday of the month.

**RECOMMENDED ACTION**

Staff recommends the Commission:

1. Adopt the 2026 Meeting and Events Calendar.

Respectfully Submitted,



Luis Tapia

  
CHERYL CARTER-BENJAMIN

Attachment:

1. 2026 Meeting and Events Calendar



# 2026 MEETING AND EVENTS CALENDAR

Approved \_\_\_\_\_

| January |    |    |    |    |    |    |
|---------|----|----|----|----|----|----|
| S       | M  | T  | W  | T  | F  | S  |
|         |    |    |    | 1  | 2  | 3  |
| 4       | 5  | 6  | 7  | 8  | 9  | 10 |
| 11      | 12 | 13 | 14 | 15 | 16 | 17 |
| 18      | 19 | 20 | 21 | 22 | 23 | 24 |
| 25      | 26 | 27 | 28 | 29 | 30 | 31 |

| April |    |    |    |    |    |    |
|-------|----|----|----|----|----|----|
| S     | M  | T  | W  | T  | F  | S  |
|       |    |    | 1  | 2  | 3  | 4  |
| 5     | 6  | 7  | 8  | 9  | 10 | 11 |
| 12    | 13 | 14 | 15 | 16 | 17 | 18 |
| 19    | 20 | 21 | 22 | 23 | 24 | 25 |
| 26    | 27 | 28 | 29 | 30 |    |    |

| July |    |    |    |    |    |    |
|------|----|----|----|----|----|----|
| S    | M  | T  | W  | T  | F  | S  |
|      |    |    | 1  | 2  | 3  | 4  |
| 5    | 6  | 7  | 8  | 9  | 10 | 11 |
| 12   | 13 | 14 | 15 | 16 | 17 | 18 |
| 19   | 20 | 21 | 22 | 23 | 24 | 25 |
| 26   | 27 | 28 | 29 | 30 | 31 |    |

| October |    |    |    |    |    |    |
|---------|----|----|----|----|----|----|
| S       | M  | T  | W  | T  | F  | S  |
|         |    |    |    | 1  | 2  | 3  |
| 4       | 5  | 6  | 7  | 8  | 9  | 10 |
| 11      | 12 | 13 | 14 | 15 | 16 | 17 |
| 18      | 19 | 20 | 21 | 22 | 23 | 24 |
| 25      | 26 | 27 | 28 | 29 | 30 | 31 |

| February |    |    |    |    |    |    |
|----------|----|----|----|----|----|----|
| S        | M  | T  | W  | T  | F  | S  |
| 1        | 2  | 3  | 4  | 5  | 6  | 7  |
| 8        | 9  | 10 | 11 | 12 | 13 | 14 |
| 15       | 16 | 17 | 18 | 19 | 20 | 21 |
| 22       | 23 | 24 | 25 | 26 | 27 | 28 |

| May |    |    |    |    |    |    |
|-----|----|----|----|----|----|----|
| S   | M  | T  | W  | T  | F  | S  |
|     |    |    |    |    | 1  | 2  |
| 3   | 4  | 5  | 6  | 7  | 8  | 9  |
| 10  | 11 | 12 | 13 | 14 | 15 | 16 |
| 17  | 18 | 19 | 20 | 21 | 22 | 23 |
| 24  | 25 | 26 | 27 | 28 | 29 | 30 |
| 31  |    |    |    |    |    |    |

| August |    |    |    |    |    |    |
|--------|----|----|----|----|----|----|
| S      | M  | T  | W  | T  | F  | S  |
|        |    |    |    |    |    | 1  |
| 2      | 3  | 4  | 5  | 6  | 7  | 8  |
| 9      | 10 | 11 | 12 | 13 | 14 | 15 |
| 16     | 17 | 18 | 19 | 20 | 21 | 22 |
| 23     | 24 | 25 | 26 | 27 | 28 | 29 |
| 30     | 31 |    |    |    |    |    |

| November |    |    |    |    |    |    |
|----------|----|----|----|----|----|----|
| S        | M  | T  | W  | T  | F  | S  |
| 1        | 2  | 3  | 4  | 5  | 6  | 7  |
| 8        | 9  | 10 | 11 | 12 | 13 | 14 |
| 15       | 16 | 17 | 18 | 19 | 20 | 21 |
| 22       | 23 | 24 | 25 | 26 | 27 | 28 |
| 29       | 30 |    |    |    |    |    |

| March |    |    |    |    |    |    |
|-------|----|----|----|----|----|----|
| S     | M  | T  | W  | T  | F  | S  |
| 1     | 2  | 3  | 4  | 5  | 6  | 7  |
| 8     | 9  | 10 | 11 | 12 | 13 | 14 |
| 15    | 16 | 17 | 18 | 19 | 20 | 21 |
| 22    | 23 | 24 | 25 | 26 | 27 | 28 |
| 29    | 30 | 31 |    |    |    |    |

| June |    |    |    |    |    |    |
|------|----|----|----|----|----|----|
| S    | M  | T  | W  | T  | F  | S  |
|      | 1  | 2  | 3  | 4  | 5  | 6  |
| 7    | 8  | 9  | 10 | 11 | 12 | 13 |
| 14   | 15 | 16 | 17 | 18 | 19 | 20 |
| 21   | 22 | 23 | 24 | 25 | 26 | 27 |
| 28   | 29 | 30 |    |    |    |    |

| September |    |    |    |    |    |    |
|-----------|----|----|----|----|----|----|
| S         | M  | T  | W  | T  | F  | S  |
|           |    | 1  | 2  | 3  | 4  | 5  |
| 6         | 7  | 8  | 9  | 10 | 11 | 12 |
| 13        | 14 | 15 | 16 | 17 | 18 | 19 |
| 20        | 21 | 22 | 23 | 24 | 25 | 26 |
| 27        | 28 | 29 | 30 |    |    |    |

| December |    |    |    |    |    |    |
|----------|----|----|----|----|----|----|
| S        | M  | T  | W  | T  | F  | S  |
|          |    | 1  | 2  | 3  | 4  | 5  |
| 6        | 7  | 8  | 9  | 10 | 11 | 12 |
| 13       | 14 | 15 | 16 | 17 | 18 | 19 |
| 20       | 21 | 22 | 23 | 24 | 25 | 26 |
| 27       | 28 | 29 | 30 | 31 |    |    |

 OC LAFCO Regular Meeting (*begins at 8:15 a.m.*)  
**Location:** County Administrative North, First Floor  
 Multipurpose Room 101, 400 W. Civic Center Dr.,  
 Santa Ana, CA 92701.

 Office closure due to legal holidays and flexible work schedule.

 No scheduled regular meeting due to legal holiday.

**REGULAR MEMBERS**

CHAIR  
**Donald P. Wagner**  
County Member

VICE CHAIR  
**Wendy Bucknum**  
City Member

IMMEDIATE PAST CHAIR  
**Douglass Davert**  
Special District Member

**James Fidler**  
Special District Member

**Peggy Huang**  
City Member

**Derek J. McGregor**  
Public Member

**VACANT**  
County Member

**ALTERNATES**

**Kathryn Freshley**  
Special District Member

**Carol Moore**  
City Member

**Lou Penrose**  
Public Member

**VACANT**  
County Member

**STAFF**

**Luis Tapia**  
Executive Officer

**Scott Smith**  
General Counsel

**MEETING DATE:** November 12, 2025

**8d** | Commission  
Discussion

**TO:** Local Agency Formation Commission  
of Orange County

**FROM:** Executive Officer  
Policy Analyst I

**SUBJECT:** Update on Recent Activity of the Alliance of Local  
Agency Formation Commissions

**BACKGROUND**

In early 2025, OC LAFCO, in collaboration with Los Angeles, San Bernardino, and San Diego LAFCOs, formed a partnership referred to as the Alliance of Local Agency Formation Commissions (Alliance). The Alliance was established to focus on legislative advocacy, educational opportunities, professional networking, and shared resources. The Alliance officially launched in May 2025, following the approval of a Memorandum of Understanding between the four participating LAFCOs.

Since its formation, the Alliance has held three meetings to establish its goals, mission statement, structure, and initial priorities. The meetings took place in August, September, and October, and were attended by two appointed Commissioners and staff from each member LAFCO. During these meetings, Commissioners and staff worked together to identify the organization's name, adopt a mission statement and logo, begin discussions on legislative affairs, and educational opportunities for the Alliance.

During the October meeting, the Alliance adopted its official mission statement and logo. Below is the finalized mission statement adopted by the Alliance, and the logo is attached to the report.

*The Alliance of Local Agency Formation Commissions serves as a unifying forum for LAFCOs to foster efficient, sustainable, and transparent local governance through legislative advocacy and education.*

Looking ahead, the Executive Officers are planning a workshop for the four LAFCOs, tentatively scheduled for March 2026. The purpose of the workshop is to provide an opportunity for learning, collaboration, and updates on ongoing initiatives and projects from each participating

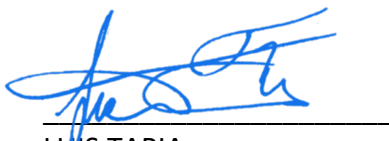
LAFCO. This event is expected to support continued professional development and strengthen the coordination that the Alliance was established to promote.

Staff will continue to provide updates to the Commission on the Alliance's progress during future meetings.

**RECOMMENDED ACTION**

This is a receive and file report and requires no action by the Commission.

Respectfully Submitted,

  
LUIS TAPIA

  
AIMEE DIAZ

Attachment: Alliance logo.

