

ORANGE COUNTY

April 10, 2019

9a

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WENDY BUCKNUM CITY MEMBER

JAMES FISLER
SPECIAL DISTRICT MEMBER

LOU PENROSE PUBLIC MEMBER

MICHELLE STEEL COUNTY MEMBER

STAFF

CAROLYN EMERY Executive Officer TO:

Local Agency Formation Commission

FROM:

Executive Officer

Assistant Executive Officer

Accountant

SUBJECT:

Proposed Fiscal Year 2019-20 OC LAFCO Budget and

Fee Schedule

BACKGROUND

The State Government Code Section 56381(a) requires the Commission to hold a public hearing to adopt a proposed annual budget. The proposed FY 2019-20 budget is presented in a line-item format for the Commission's review and consideration (*Attachment* 1).

In March, staff and the Commission's Executive Committee, comprised of Chair Cheryl Brothers, Vice Chair Douglass Davert and Immediate Past Chair Derek McGregor, met and reviewed the proposed budget. In accordance with the Commission's Bylaws, the Executive Committee reviews the preliminary agency budget and serves in an advisory role on this matter to the full Commission. If the proposed budget is approved by the Commission, it will be distributed for review and comment to the Board of Supervisors, the cities, and the independent special districts. Subsequently, the final budget, together with any submitted comments, will be considered by the Commission at a second public hearing during the May 8, 2019 regular meeting.

Fee Schedule Resolution

In 2017, the Commission approved changes to the fee structure and deposits required for processing project applications. These changes included an annual update of the Fee Schedule to reflect the current rates for direct charges for staff and legal counsel costs, as well as increases by the State for CEQA related fees. As State law requires public agencies to conduct a public hearing for the approval of amendments to fees, the recommended actions include adopting the updated Fee Schedule Resolution. (*Attachment* 2)

FY 2019-20 OC LAFCO Proposed Budget

The proposed FY 2019-20 budget is balanced; the expected expenditures are funded by the projected ongoing revenues together with a drawdown of unreserved equity. The proposed budget totals \$1,258,650, which represents an increase of 10.4 percent from the approved FY 2018-19 budget. The following provides a description and analysis of the revenues, expenditures and reserves contained in the FY 2019-20 proposed budget.

REVENUES

The revenues in the proposed budget for FY 2019-20 total \$1,258,650. The agency revenues are grouped into four categories: (1) County, Cities, and Special Districts Apportionments, (2) Interest, (3) Unreserved equity, and (4) Miscellaneous Revenue. As depicted in Figure 1, the apportionments to the funding agencies constitute 89 percent of the revenues with the balance being contributed by unreserved equity and interest revenue.



(1) County, Cities, and Special Districts Apportionments

The apportionments from the funding agencies provide the largest revenue source for OC LAFCO. The total apportionment for FY 2019-20 of \$1,124,500 to be collected from the County, cities and special districts constitutes an overall increase of three percent from the FY 2018-19 budget. The apportionment is equally divided amongst the County, cities and independent special districts. The apportionments for the individual cities and independent special districts are calculated by the County Auditor-Controller using the formulas adopted by the City Selection Committee and the Independent Special District Selection Committee respectively. The individual apportionments for FY 2019-20 are delineated in *Attachments 1B and 1C*.

(2) Interest

This revenue category includes interest earned from the agency's savings account, payroll account and two investment accounts – the Local Agency Investment Fund and the Orange County Fund. Since the Commission receives an influx of revenues in the beginning of each fiscal year from the funding agencies, the apportionments are deposited into the highest interest earning accounts. Throughout the fiscal year, designated OC LAFCO staff members, in consultation with the agency's independent accountant, withdraw funds from the accounts to cover the agency's operational expenses. Given the current trends in rates, the proposed FY 2019-20 budget assumes that the interest accrued on the agency's investment accounts will generate \$18,000 or approximately two percent of the annual revenue.

(3) Unreserved Equity

In its reserve policy, the Commission specifies minimum balances of \$100,000 for contingency reserves, \$75,000 for litigation reserves, and \$30,000 for unfunded liability reserves. Additionally, the Commission's policy mandates that three months of operational expenses be maintained in the reserve account which, for FY 2019-20, amounts to \$314,663. Unreserved equity is any balance available above those minimums. The proposed FY 2019-20 budget revenue assumptions include \$116,150 from the unreserved equity which represents approximately nine percent of the total revenues. Over the past several years, the use of unreserved equity as part of the revenue assumptions has helped to avoid large fluctuations in the annual apportionments to the funding agencies.

(4) Miscellaneous Revenue

The miscellaneous revenue account encompasses the "nonoperational" revenues. This includes revenue received from credit card rebates and other miscellaneous items. Since the miscellaneous revenues are nonoperational and are not guaranteed to materialize, the proposed budget does not include any projected revenues for this category and, therefore, is not included in the chart.

EXPENDITURES

The proposed budget expenditures reflect the resources necessary to support the agency's operations and to effectively manage the mandated projects that are not supported by applicant fees, such as the efforts required for the fourth round of the updates of the Spheres of Influence and Municipal Service Reviews and the Unincorporated Islands Program.

Traditionally, the national CPI is used as the basis for adjustments to the expenditure categories. However, the proposed budget includes adjustments to specific budget categories based on past trending, actual expenditures or the budget instructions from the County regarding the benefit cost projections. For discussion purposes, Commission expenses are described in three categories: (1) Salaries and Benefits, (2) Office Operations and Supplies, and (3) Professional Services. The percentage of each category is depicted in *Figure 2* and described briefly in the following sections.

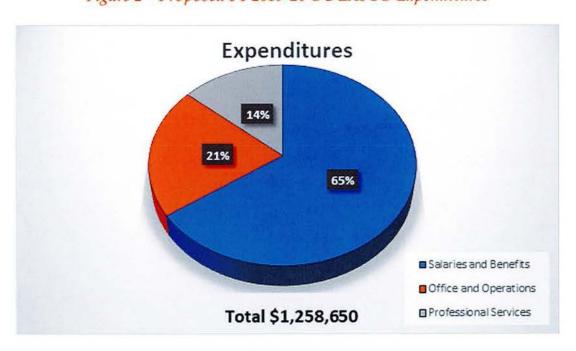


Figure 2 - Proposed FY 2019-20 OC LAFCO Expenditures

(1) Salaries & Benefits

The proposed FY 2019-20 budget for salaries and benefits for the five full-time professional staff and any temporary or seasonal staff total \$822,750, which is an increase of 17.5 percent from the budgeted amount in FY 2018-19. The budget salary assumptions reflect the implementation of the second year of the Comprehensive Organizational Assessment's recommendation regarding the agency's compensation structure. The two-year implementation plan approved by the Commission provides equity and cost-of-living adjustments for the OC LAFCO positions.

The assumptions for a number of the employee benefits are based on information from the County of Orange which, by contract, currently provides those benefits to the OC LAFCO employees. Additionally, the projection for the deferred compensation contributions reflects the benefit that provides matching contributions of up to two percent of salary for eligible OC LAFCO employees and a five percent of salary contribution for the Executive Officer. The deferred contribution benefit for OC LAFCO employees mirrors the benefits provided by the County to its employees and Executive Managers.

The assumptions for retirement costs are based on the figures provided by the Orange County Employees Retirement System (OCERs). Over the past year, the agency's accountant worked with staff and representatives from OCERS and the County to better understand the agency's retirement costs. As a result of those discussions, the FY 2019-20 budget estimates for retirement costs were calculated using a corrected and refined formula.

In accordance with best budgeting practices, the proposed budget provides for fully funding all staff positions. However, when personnel or other costs are associated with a project application, those costs are tracked in a special fund and reimbursed through the fees collected from the applicant. The fees are updated annually through the Fee Schedule (*Attachment 2*) to ensure that the applicants are compensating the agency for the actual staff costs associated with the project. An accounting of the fees collected, personnel or other costs applied, and balance remaining in these special funds associated with specific mandated projects are provided quarterly and annually to the Commission in the comprehensive report and the audited financial statements. Any savings in staff costs to the General Fund generated by the application of costs to a project special fund will effectively result in a reduction in the amount that will be drawn down from the unreserved equity at the end of the fiscal year.

(2) Office Operations & Supplies

Overall, the Commission operations demonstrate prudent management of agency expenses. The changes in the budget line items for FY 2019-20 include increases in

membership fees, professional development, and the OC LAFCO office lease. Additionally, a number of budget line items reflect decreases in appropriations, including office equipment and supplies, registration and travel, other professional services, and Commissioner and staff expenses. The following provides a brief discussion of the key areas that incorporate the proposed changes in appropriations for office operations and supplies:

> Internet and Telephone (line item 5151)

The proposed appropriation for this line item, which accounts for the leasing of telephone equipment, telephone technical support, website hosting, and the telephone and cell phone charges, represents an increase of \$1,100 based on actual costs and trends.

> Insurance (line item 5250)

The agency contracts with the County to provide insurance through a third party for general liability, crime and property insurance, which is reflected in this line item. The figure for insurance is provided to the agency through the County's budget instructions and represents an increase of \$400 for the 2019-20 fiscal year. Currently, staff is performing an analysis to ensure these costs are competitive in the market.

County Charges (line item 5200)

In this category, the charges the County assesses for processing payroll, archiving services, storing files and records, and processing the billing and collection of apportionments from the County, cities and special districts are recorded. The proposed budget projects an increase of \$1,500 in this line item to accommodate the County Auditor Controller's newly added function of calculating the annual apportionments for the cities and special districts, as well as an anticipated increase in the storage costs for the agency's archived documents.

➤ Memberships (line item 5350)

This line item contains the proposed appropriation for the membership fees paid to professional organizations. A significant element of the allocation is dedicated to the Center for Demographic Research (CDR) which develops Orange County population, employment, housing and other demographic projections that are used by OC LAFCO in preparing the Municipal Service Reviews and Sphere of Influence Updates. Additionally, CDR assists OC LAFCO with special projects and reports, including an annual annexation report that provides an updated boundary map and related demographic information. The 2019-20 fiscal year is the third year of a three-year agreement with CDR at the rate of \$16,000 per year.

This budget line item also contains an increase in the membership for CALAFCO dues that was approved by the CALAFCO Board in February. The proposed allocation reflects a one-time 16.25 percent increase that was applied to all member LAFCOs for FY 2019-20 to cover the CALAFCO's current operational deficit. As a result, the proposed budget dues amount for CALAFCO was raised by \$1,450 for a total annual membership of \$10,376.

Office Equipment/Supplies (line item 5450)

The appropriations for Office Equipment and Supplies fluctuates from year to year as the expenditures for computers and related technology are incorporated into this line item. Based on the equipment purchases scheduled for the 2019-20 fiscal year, this budget line item reflects a decrease of \$5,000.

➤ Public Noticing/Communications (line item 5600)

This budget category covers expenditures for legal notices required for Commission public hearings. Additionally, communications related to Commission-initiated projects, such as municipal service reviews, that are not reimbursable through applications fees are charged to this line item. The proposed budgeted amount for this line item totals \$2,000 for FY 2019-20.

Unincorporated Areas Program (line item 5610)

Annually, the Commission provides a focus for the efforts related to the Unincorporated Areas Program by identifying a specific number of small unincorporated areas (less than 150 acres) that have a high potential for annexation. In accordance with a long-standing policy, the Commission does not collect project fees for processing the annexation of small unincorporated areas. This line item has been added to the annual budget to segregate the communication, public noticing, and other costs associated with the program. For FY 2019-20, the proposed budget allocates \$6,000 for this line item. This amount represents a \$2,200 increase over last year's budgeted amount for this program, which in prior years was included in the Public Noticing/Communications line item. As outreach and other activities may vary for each unincorporated area, this line item may be adjusted annually based on the areas explored for the year.

> Rents/Maintenance (line item 5650)

This budget line item includes the leasing, maintenance and parking costs for the OC LAFCO offices. On January 4, 2015, the Commission commenced a 64-month lease with Mullrock Lincoln Town Center, LLC. The rent appropriation of \$79,800

for FY 2019-20 represents a 7.8 percent increase, or \$5,800, from the FY 2018-19 budgeted amount. The lease term ends in April 2020 and staff is currently exploring the options for the Commission to consider prior to expiration of the current lease agreement. The budget assumption for this line item incorporates the increases contained in the current lease plus a five percent increase for the months beyond the lease expiration.

> Equipment Leases and Maintenance (line item 5675)

This category includes the costs for the lease and maintenance of the copiers and printers for OC LAFCO office use. During the 2018-19 fiscal year, the equipment was upgraded to improve performance and enhance the quality of the documents generated by using the copiers. As a result, the projection for this line item increased by \$2,100 for the year.

Professional Development (line item 5750)

This category includes costs related to staff professional development activities (e.g., conferences, workshops, university courses, or other training classes). The proposed allocation reflects an increase of \$2,000 for the 2019-20 fiscal year.

Registration and Travel (line item 5800)

This line item allocates the funding for the participation by Commissioners and staff in the CALAFCO annual conference, board meetings, staff workshop and other conferences. The proposed budget amounts vary from year to year based on the location the anticipated participation in the events. The estimated costs for the annual staff workshop are maintained at the same level as the FY 2018-19 budget, as the location for FY 2019-20 has not yet been determined. As the next annual conference will take place in Sacramento, the budget amount for FY 2019-20 reflects a decrease of \$1,050 from FY 2018-19.

(3) Professional Services (line items 5510-5540)

The Commission's staff performs the majority of the administrative and project related work; however, the agency continues to utilize professional services for certain ongoing and project-related support. Ongoing administrative support expenses include the Commission's accountant, legal counsel, auditor and human resources support. The FY 2019-20 proposed budget allocations for this category includes the following: legal services (\$60,000); audit and accounting services (\$43,100) and human resources (\$9,000).

Project-related professional services include facilitation for complex and/or contentious projects, preparation of fiscal analyses and models, and other studies or reports. Projects that may require additional professional services in FY 2019-20 include Municipal

Services Reviews, South Orange County Governance and the Outreach and Communications Plan. The proposed allocation for that line item is \$60,000 for the 2019-20 fiscal year.

RECOMMENDATIONS

Staff recommends that the Commission:

- 1. Adopt the Proposed FY 2019-20 Budget (*Attachment 1*) and direct the Executive Officer to distribute the document for review and comment to the Board of Supervisors, cities, and special districts.
- Direct staff to schedule a public hearing, per Government Code Section 56381, for consideration and adoption of the Final FY 2019-20 OC LAFCO Budget at the May 8, 2019 regular meeting.
- 3. Adopt the form of resolution (*Attachment 2*) approving the updated OC LAFCO Fee Schedule.

Respectfully submitted,

CAROLYN EMERY

DEBRA KURITA

CINIDY BYERRUM

Attachments:

- 1. Proposed FY 2019-20 OC LAFCO Budget
 - A. FY 2019-20 Budget Categories
 - B. Special District Apportionments for FY 2019-20 (prepared by County Auditor-Controller)
 - C. City Apportionments for FY 2019-20 (prepared by County Auditor-Controller)
- 2. Updated OC LAFCO Fee Schedule Resolution

ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION PROPOSED BUDGET

Fiscal Year 2019-20

| | | FY 18/19 Approved Budget | B FY 19/20 Proposed Budget | C S Budget Variance | D % Budget Variance |
|------------------------------|----------------------------------|--------------------------------|-------------------------------------|--|------------------------------|
| Projected Apporti | onment % Increase Factor | | 3.0% | | |
| (Additions)/Uses of REVENUES | Unreserved Equity | \$ 33,583 | \$ 116,150 | \$ 82,567 | 245.9% |
| | Apportionment | 1,091,777 | 1,124,500 | 32,723 | 3.0% |
| 4200 Interest | ** | 14,500 | 18,000 | 3,500 | 24.1% |
| 4150 Miscella | nneous Revenue | - | - | - | 0.0% |
| | ES / (ADDITIONS) TO CASH | 1,139,860 | 1,258,650 | 118,790 | 10.4% |
| EXPENDITURES | | | | | |
| Salaries | & Benefits | | | | |
| | Salaries | 440,800 | 498,500 | 57,700 | 13.1% |
| | Hourly Employees | 10,000 | 10,000 | 70000000000000000000000000000000000000 | 0.0% |
| 5106 | Retirement | 126,100 | 176,900 | 50,800 | 40.3% |
| 5109 | Retiree Health Benefits | 17,900 | 20,200 | 2,300 | 12.8% |
| 5108 | Health Insurance | 53,000 | 56,700 | 3,700 | 7.0% |
| 5110 | Dental Insurance | 5,400 | 5,600 | 200 | 3.7% |
| | Life Insurance | 600 | 600 | - | 0.0% |
| 5102 | | 18,500 | 18,500 | - | 0.0% |
| | Deferred Compensation | 9,300 | 15,400 | 6,100 | 65.6% |
| | Medicare | 6,500 | 7,400 | 900 | 13.8% |
| 5114 | Worker's Compensation | 3,500 | 3,800 | 300 | 8.6% |
| 5120 | Salary Continuance | 1,500 | 1,800 | 300 | 20.0% |
| | Accidental Death Insurance | 130 | 150 | 20 | 15.4% |
| 5125 | Executive Car Allowance | 7,200 | 7,200 | - | 0.0% |
| Total Sa | laries & Benefits | 700,430 | 822,750 | 122,320 | 17.5% |
| Office C | Operations & Supplies | | | | |
| | Information Technology | 10.000 | 10,000 | - | 0.0% |
| | Internet & Telephone | 15,100 | 16,200 | 1,100 | 7.3% |
| 5200 | | 4,000 | 5,500 | 1,500 | 37.5% |
| 5250 | | 15,600 | 16,000 | 400 | 2.6% |
| | Membership/Subscriptions | 32,400 | 33,800 | 1,400 | 4.3% |
| | Office Equipment/Supplies | 15,000 | 10,000 | (5,000) | -33.3% |
| Professi | onal Services | | | | |
| 5510 | Legal | 60,000 | 60,000 | | 0.0% |
| 5520 | Audit/Accounting | 42,900 | 43,100 | 200 | 0.5% |
| 5530 | Human Resources | 8,000 | 9,000 | 1,000 | 12.5% |
| 5540 | Other Professional | 75,000 | 60,000 | (15,000) | -20.0% |
| Other O | perations | | | | |
| 5535 | Mapping | 7,200 | 7,200 | - | 0.0% |
| 5550 | Investment Admin Fees | 660 | 600 | (60) | -9.1% |
| 5560 | Banking Fees | 220 | - | (220) | 0.0% |
| 5600 | Public Noticing / Communications | 1,200 | 2,000 | 800 | 66.7% |
| 5610 | Unincorporated Areas Program | 3,800 | 6,000 | 2,200 | 57.9% |
| 5650 | Rents/Maintenance | 74,000 | 79,800 | 5,800 | 7.8% |
| 5675 | Equipment Leases & Maintenance | 5,100 | 7,200 | 2,100 | 41.2% |
| 5700 | Commissioner/Staff Expenses | 8,400 | 7,000 | (1,400) | -16.7% |
| 5710 | Commission Stipends & Taxes/Fees | 16,200 | 16,200 | - | 0.0% |

ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION PROPOSED BUDGET

Fiscal Year 2019-20

| | | | A | В | C | D |
|---------------|-----------------------------------|----|--------------------------------|--------------------------------|----------|----------|
| | |] | FY 18/19 | FY 19/20 | \$ | % |
| | | A | pproved | Proposed | Budget | Budget |
| | | | Budget | Budget | Variance | Variance |
| 5750 | Professional Development | | 20,000 | 22,000 | 2,000 | 10.0% |
| 5800 | Registration/Travel | | 19,350 | 18,300 | (1,050) | -5.4% |
| 5850 | Commission Meeting Expenses | | 5,300 | 6,000 | 700 | 13.2% |
| Subtotal | : Operations, Supplies & Services | | 439,430 | 435,900 | (3,530) | -0.8% |
| TOTAL EXPENDI | TURES | - | 1,139,860 | 1,258,650 | 118,790 | 10.4% |
| NET BUDGET | | \$ | - | \$ - | \$ - | |
| | | A | FY 18/19 Approved Budget | FY 19/20 Proposed Budget | | |
| <u>PROJE</u> | CTED RESERVES | | ~ | | | |

| | | pproved Budget | I | Proposed Budget |
|---|--|-------------------|----|--------------------|
| | PROJECTED RESERVES | | | |
| 1 | Contingency reserve | \$ 100,000 | \$ | 100,000 |
| 2 | Reserve for litigation | 75,000 | | 75,000 |
| 3 | Unfunded liability reserve | 30,000 | | 30,000 |
| 4 | Reserve - 25% of Budgeted Expenditures | 284,965 | | 314,663 |
| 5 | <u>UNRESERVED CASH</u> | | | |
| 6 | Balance at the Beginning of FY | 709,786 | | 727,038 |
| 7 | Addition (Drawdown) to Unreserved Cash | (33,583) | | (116,150) |
| 8 | Projected unreserved cash at the End of FY | 676,204 | | 610,888 |
| 9 | Total Projected Cash Balances at End of FY | \$ 1,166,169 | \$ | 1,130,550 |

REVENUES

The following summarizes what is included in each of the revenue categories used in the proposed FY 2019-20 OC LAFCO Budget:

4000 OC LAFCO Apportionment

These funds are provided by the County, independent special districts and cities. The County pays 1/3 of the total apportionment cost. The cost allocation formulas for the cities and special districts are in accordance with the alternative formulas adopted by the City Selection Committee and the Independent Special Districts Selection Committee respectively.

4050 Filing Fees

These funds are provided by incoming project applications, including but not limited to annexations, reorganizations, incorporations, dissolutions, and consolidations. Filing fees vary with each project received and are not budgeted as revenue due to the uncertainty of when applications are filed. Filing fees are collected to offset OC LAFCO salaries, benefits and other expenditures associated with applications.

4200 Interest

These funds are the interest earned from the agency's bank and County payroll accounts and investment portfolio, including the Local Agency Investment Fund (LAIF) and the Orange County Fund.

4150 Miscellaneous Revenue

These funds are incurred by nonoperational income including but not limited to reimbursements.

EXPENDITURES

The following summarizes what is included in each of the expenditure categories used in the proposed FY 2019-20 OC LAFCO Budget:

5000-5125 Salaries and Benefits

These categories include costs incurred for OC LAFCO employee (full-time and hourly) salaries and benefits, including retirement, unemployment insurance, health and dental insurance, workers' compensation, and Medicare. OC LAFCO contracts with the County of Orange for payroll and benefit services.

5150 Information Technology

This category includes costs incurred for the technical support for regular maintenance and upgrades to the OC LAFCO computer systems and website. OC LAFCO contracts with an independent contractor for these IT services.

5151 Internet and Telephone Expense

This category includes telephone and mobile phone costs, leasing telephone equipment, telephone technical support, website hosting, and internet service.

5200 County Charges

This category includes costs incurred for payroll processing, archiving services, warehouse storage for OC LAFCO files and records, and billing and collection of County, city and special district allocations provided by the County of Orange.

5250 Insurance

This category includes costs incurred for insurance coverage. OC LAFCO contracts with the County of Orange Risk Management Division for the following coverages for instances that occur during the general operation of the agency.

- General Liability (SLIP) Includes coverage for personal injury (including bodily injury and property damage), non-owned auto liability, public officials' errors and omissions and employment practices liability.
- Workers' Compensation State mandated coverage for OC LAFCO employees for work related injuries.
- Crime Includes coverage for employee or non-employee theft, burglary, forgery or alteration, computer fraud, funds transfer fraud.
- Property (SPIP) Includes per occurrence, all perils coverage for damage to property including personal property and business interruption coverage.

5350 Membership/Subscriptions

This category includes memberships and subscriptions fees to CALAFCO, CSDA, OCBC, CDR and other applicable memberships.

5450 Office Equipment/Supplies

This category includes costs incurred for the purchase of computer and office supplies/equipment, postage, and software that support the efficient operations of the agency.

5500 Professional Services

This category includes costs incurred for professional services provided to OC LAFCO. The following are subcategories for professional services:

- ✓ 5510 Legal OC LAFCO legal counsel expenditures.
- ✓ 5520 Auditing/Accounting Bookkeeping and accounting services. This category also includes costs incurred for a certified public accounting firm to conduct mandated audits of OC LAFCO's financial statements and consultant assistance.
- ✓ 5530 Human Resources Personnel costs that may include recruitment, professional development and human resource publications.
- ✓ 5535 Mapping OC LAFCO's Geographic Information System (GIS) and other mapping programs.
- √ 5540 Other Professional Services Outside consulting and professional services used for complex and/or contentious projects that may include meeting facilitation, peer reviews, and preparation of Municipal Service Reviews, fiscal studies and other reports.

5550 Investment Admin Fees

This category includes costs incurred for administrative fees charged by the County of Orange for financial services related to the OC Fund investment portfolio.

5560 Banking Fees

This category includes costs incurred for administrative fees charged by Wells Fargo for management of the OC LAFCO checking and savings accounts.

5600 Public Noticing/Communications

This category includes costs incurred for required legal notices and other communications for Commission-initiated and other projects (e.g., spheres of influence reviews and updates, municipal service reviews, and annual budget adoption) that are not reimbursable through application fees.

5610 Unincorporated Areas Program

This category includes costs incurred for the processing of applications under the Commission's Unincorporated Areas Program.

5650 Rents/Maintenance

This category includes costs for leasing of OC LAFCO office space.

5675 Equipment Leases/Maintenance

This category includes costs for leasing and maintenance of the copier and printers, for OC LAFCO office use.

5700 Commissioner/Staff Expenses

This category includes costs incurred for Commissioner parking, mileage reimbursement, and staff meeting and educational reimbursement expenses.

5710 Commissioner Stipends & Taxes/Fees

This category includes Commissioner meeting stipends and related employment taxes and fees.

5750 Professional Development

This category includes costs related to professional development (e.g., conferences, workshops, university courses, or other training classes).

5800 Transportation/Travel/Registration

This category includes costs incurred for registration and travel expenses for commissioners and staff to attend the CALAFCO annual conference and board meetings, staff workshop and other conferences.

5850 Commission Meeting Expenses

This category includes costs incurred for room rental, parking and miscellaneous supplies used for Commission meetings.

Contingency Reserve

Restricted funds used to cover any unforeseen future agency loss and/or urgency (i.e., property or equipment damage, loss or theft).

Reserve for Litigation

Restricted funds used for costs related to agency legal challenges.

Unfunded Liability Reserve

Restricted funds used to offset anticipated agency liabilities (i.e., employee vacation payouts).

OC LAFCO FY 2019-20 Special District Allocations

| District | 100 | OOC Formula alulation FY 19/20 |
|----------------------------------|-----|--------------------------------------|
| Rossmoor/Los Alamitos Sewer | \$ | 500.00 |
| Silverado-Modjeska Rec. & Park | | 500.00 |
| Surfside Colony Stormwater | | 500.00 |
| Surfside Colony CSD | | 1,000.00 |
| Buena Park Library District | | 2,000.00 |
| Capistrano Bay CSD | | 2,000.00 |
| Orange County Cemetery District | | 2,000.00 |
| Orange County Vector Control | | 2,000.00 |
| Placentia Library District | | 2,000.00 |
| Rossmoor CSD | | 2,000.00 |
| Three Arch Bay CSD | | 2,000.00 |
| Total Non-Enterprise Districts | \$ | 16,500.00 |
| Emerald Bay CSD | \$ | 10,033.33 |
| Sunset Beach Sanitary District | | 10,033.33 |
| East Orange Co. Water District | | 15,408.34 |
| Serrano Water District | | 15,408.34 |
| Costa Mesa Sanitary District | | 20,783.34 |
| Midway City Sanitary District | | 20,783.34 |
| Trabuco Canyon Water District | | 20,783.34 |
| El Toro Water District | | 27,233.33 |
| Irvine Ranch Water District | | 27,233.33 |
| Mesa Water District | | 27,233.33 |
| Moulton Niguel Water District | | 27,233.33 |
| Municipal Water District of O.C. | | 27,233.33 |
| Orange County Water District | | 27,233.33 |
| Santa Margarita Water District | | 27,233.33 |
| South Coast Water District | | 27,233.33 |
| Yorba Linda Water District | | 27,233.33 |
| Total Enterprise Districts | \$ | 358,333.33 |
| Total Special Districts | \$ | 374,833.33 |

OC LAFCO FY 2019-20 City Allocations

| City | FY 19-20 | | | |
|------------------------|-----------------|--|--|--|
| | City Allocation | | | |
| Aliso Viejo | \$ 5,851.89 | | | |
| Anaheim | 41,042.37 | | | |
| Brea | 6,523.60 | | | |
| Buena Park | 9,317.23 | | | |
| Costa Mesa | 13,103.05 | | | |
| Cypress | 5,627.00 | | | |
| Dana Point | 4,321.08 | | | |
| Fountain Valley | 6,760.87 | | | |
| Fullerton | 16,997.20 | | | |
| Garden Grove | 18,595.48 | | | |
| Huntington Beach | 22,968.29 | | | |
| Irvine | 38,012.22 | | | |
| Laguna Beach | 3,986.35 | | | |
| Laguna Hills | 4,157.65 | | | |
| Laguna Niguel | 8,787.22 | | | |
| Laguna Woods | 2,135.43 | | | |
| La Habra | 6,879.32 | | | |
| Lake Forest | 10,839.43 | | | |
| La Palma | 1,726.49 | | | |
| Los Alamitos | 1,919.15 | | | |
| Mission Viejo | 12,040.40 | | | |
| Newport Beach | 13,217.37 | | | |
| Orange | 17,613.04 | | | |
| Placentia | 5,853.03 | | | |
| Rancho Santa Margarita | 7,073.48 | | | |
| San Clemente | 9,653.45 | | | |
| San Juan Capistrano | 6,390.16 | | | |
| Santa Ana | 33,931.41 | | | |
| Seal Beach | 4,917.44 | | | |
| Stanton | 3,944.37 | | | |
| Tustin | 9,302.61 | | | |
| Villa Park | 971.94 | | | |
| Westminster | 10,059.77 | | | |
| Yorba Linda | 10,313.54 | | | |
| TOTAL | \$ 374,833.33 | | | |

CP 19-05

RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION OF ORANGE COUNTY, CALIFORNIA UPDATING THE OC LAFCO FEE SCHEDULE

April 10, 2019

| On motion | of | | _ duly sec e | nded and carr | ried, the follow | ing |
|-------------------|----------------|------------------------|---------------------|------------------------|-------------------|-----|
| resolution was ad | opted: | | | | | |
| WHEREAS | , California | Government | Code Sect | tion 5638 3 all | lows for a Lo | cal |
| Agency Fo | rmation Com | nmission to es | stablish a s | chedule of fee | es for the costs | of |
| proceeding | s; and | | | | | |
| WHEREAS | , it is the Co | ommiss io n's p | policy that | fee s s hould b | e based on act | ual |
| processing | costs plus the | costs of nece | ssary indire | ect and admini | istrative functio | ns; |
| and | | | | <i>""</i> | | |
| WHEREAS | , the Execut | ive Officer g | av e notice | of this matte | er in the manı | ner |
| required by | law; and | | | | | |
| WHEREAS | , the Commi | ssion compli | ed with th | e requirement | ts of Governme | ent |
| Code Section | on 66016, and | , | | | | |

WHEREAS, the Commission discussed and considered all oral and written testimony for and against this matter including, but not limited to, the staff report and recommendations from the Executive Officer;

NOW, THEREFORE, the Local Agency Formation Commission of Orange County based on the findings, discussion, and conclusions set forth in the staff report, which is incorporated herein by this reference, DOES HEREBY RESOLVE, DETERMINE and ORDER as follows:

- 1. The fee schedule set forth in Exhibit A attached hereto is hereby adopted, to become effective on July 1, 2019.
- 2. The fees set forth in Exhibit A attached hereto do not exceed the estimated reasonable costs of providing the services for which the fees are charged and are necessary to pay the costs of operations related to filing and processing applications to the Orange Local Agency Formation Commission.

AYES:

NOES:

STATE OF CALIFORNIA)

SS.

COUNTY OF ORANGE

I, Cheryl Brothers, Chair of the Local Agency Formation Commission of Orange County, California, hereby certify that the above and foregoing resolution was duly and regularly adopted by said Commission at a regular meeting thereof, held on the __ day of ___ 2019.

IN WITNESS WHEREOF, I have hereunto set my hand this ___ day of ___ 2019.

CHERYL BROTHERS
Chair of the Orange County
Local Agency Formation Commission



EXHIBIT A

ORANGE COUNTY LOCAL AGENCY FORMATION COMMISSION SCHEDULE OF FILING AND PROCESSING FEES

Effective 7/1/2019

FEE SCHEDULE OVERVIEW

In accordance with Government Code Section 56383, the Commission may establish a schedule of fees and a schedule of service charges for Local Agency Formation Commission (LAFCO) proceedings. The submission of an application to the Orange County (LAFCO) is not officially accepted for processing until the filing fee deposits have been received by the agency. The fees associated with an application or petition are calculated on a time and materials schedule as detailed in the Fee Schedule.

PROVISIONS

1. Additional Deposits:

- a. The Executive Officer may require an additional deposit from applicants to cover actual costs for review and processing of any application if the Executive Officer determines the project is extraordinary in scope. For example, the Executive Officer may determine that the processing of the proposal will require advice and counsel from LAFCO's General Counsel beyond routine review of the Executive Officer's report, Commission resolutions, and agenda materials. Further, LAFCO reserves the right to require reimbursement for additional expenses not listed in the fee schedule but incurred as a result of processing an application.
- b. If the actual charges exceed the amount of the deposit, the applicant or petitioner shall be notified and shall pay the excess within 15 days of receipt of a statement from LAFCO. Failure to pay may be cause for delay and/or denial of the application/petition, and no proceeding or application shall be completed until all fees due have been paid in full.

2. Indemnification Agreement Requirement

As a condition of approval of any change of organization or reorganization, out-of-agency service agreement, sphere of influence or municipal service review by LAFCO, the applicant(s) and real party(ies) in interest are required to defend, indemnify, hold harmless, and release LAFCO and its agents, officers, attorneys, and employees from any claim, action, or proceeding against LAFCO, and its agents, officers, attorneys, and employees to attack, set aside, void, or annul the approval

of LAFCO concerning the proposal or any action relating to, or arising out of, such approval. In accordance with the Commission's Policy for Indemnification of LAFCO by Applicants (adopted March 8, 2000), the applicant(s) and real party (ies) in interest are required to submit a signed indemnification agreement as part of the application.

ORANGE COUNTY LAFCO FEE SCHEDULE

LAFCO PROCESSING FEES

| | 967 2007. | |
|---|--------------------|-----------------|
| TYPE OF ACTION | COST SCHEDULE | INITIAL DEPOSIT |
| · | | |
| One Change of Organization | Time and Materials | \$4,600 |
| (e.g. annexation or detachment) | | |
| One Change of Organization with Sphere of Influence | Time and Materials | \$5,600 |
| Change | | |
| Reorganizations (request for 2 or more changes of | Time and Materials | \$7,900 |
| organization) | | |
| District Formations or Consolidations | Time and Materials | \$10,000 |
| District Dissolutions, Mergers, or Establishment of a | Time and Materials | \$7,900 |
| Subsidiary District | | |
| City Incorporations/Dis-incorporations | Time and Materials | \$10,000 |
| (See additional project completion deposits below.) | | |
| Activation of Latent Powers | Time and Materials | \$7.900 |
| Request for Municipal Service Review and/or | Time and Materials | \$7.900 |
| Sphere of Influence Review/Update | | |
| Out-of-Agency Service Agreement | Time and Materials | \$4,600 |
| Request for Reconsideration | Time and Materials | \$3,200 |
| Request for Extension of Time to Complete Proceedings | Time and Materials | \$1,000 |
| ************************************** | | |

LAFCO STAFF/LEGAL COUNSEL BILLING RATES

| LAFCO Staff Rate | Fully Burdened Hourly Rate* |
|---------------------|-----------------------------|
| LAFCO Legal Counsel | Actual Costs* |

^{*}See Attachment A for current rates.

PROJECT COMPLETION FEES AND CHARGES

| Public Noticing and | Actual Costs |
|--|---|
| Publication Costs | (Based on noticing required by Government Code Section 56661) |
| State Board of Equalization | Actual Costs |
| Fees | (Payable to the State Board of Equalization and based on their latest fee schedule) |
| Compliance with California | Actual Costs |
| Environmental Quality Act (CEQA) | (May include LAFCO staff time to prepare environmental documentation, actual consultant costs, and appropriate filing fees. Department of Fish and Wildlife filing fees are required to be paid at the time LAFCO files the Notice of Determination with the Clerk of the Board. The fees listed below include the county's \$50 filing fee and are current as of January 1, 2019) a. Negative Declaration \$2,404.75 b. Environmental Impact Report \$3,321.00 |
| Comprehensive Fiscal | Actual Costs |
| Analysis for Incorporation | (A \$50,000 deposit is required at the time the application is submitted. |
| or Disincorporation Proposals | All excess costs will be the responsibility of the project proponent; any balance will be refunded at the conclusion of the project.) |
| State Controller's Fiscal | Actual Costs |
| Review for Incorporations | (A \$25,000 deposit is required at the time a Request for State Controller |
| | Review is submitted. All excess costs will be the responsibility of the |
| | project proponent, any beliance will be refunded at the conclusion of the project.) |
| Registrar of Voters – Verification of Signatures | Actual Costs |
| Special Legal Counsel Costs | Actual Costs |
| Consultants | Actual Costs |

MATERIALS CHARGES

| Reproduction and Faxing Costs | Actual Costs* |
|-------------------------------|--------------------------------|
| Postage or Overnight Service | Actual Costs |
| Agenda Packet | Actual cost of reproductions * |
| (Specific Meeting) | |
| Agenda Packet | \$250/year (hard copy) |
| (subscription) | |

^{*}See Attachment A for current rates.

ATTACHMENT A

ORANGE COUNTY LAFCO FEE SCHEDULE

ACTUAL COST RATES

Updated 7/1/2019

1. Fully burdened staff hourly rates:

| Position | Hourly Rate |
|-----------------------------|-------------|
| Executive Officer | \$ 147 |
| Assistant Executive Officer | \$ 93 |
| Policy Analyst* | \$ 45-53 |
| Commission Clerk | \$ 53 |

^{*}Analyst I and Analyst II Class Series

- 2. Legal Counsel Hourly Rates \$ 260 for LAFCO-initiated services \$ 517.50 for project applicant-initiated services
- 3. Reproduction Cost 0.25 per page
- 4. Audio Tape Reproduction Cost \$15.00